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LETTER FROM FBI HQS TO ITS EIGHT FIELD OFFICES IN CITIES WHERE FR BASES ARE LOCATED.

"THE BUREAU HAS, IN THE PAST SEVERAL MONTHS, RECEIVED A SUBSTANTIAL INCREASE IN WRITTEN REQUBESTS FROM CIA WHEREIN IT ASKS THE

BUREAU'S CONCURRENCE TO EITHER ASSESS OR REGRUIT FOREIGN OFFICIALS OR

COMMUNIST-BLOC VISITORS IN THE U.S. FOR THE PURPOSE OF DEVELOPING

SOURCES OF FOREIGN INTELLIGENCE. IN THE MAIN, THESE REQUESTS HAVE

INVOLVED OFFICIALS FROM THE SINO SOVIET COUNTRIES. THE INCREASE OF

CIA ACTIVITY IN THIS AREA IS PREDICATED ON THE FACT THAT GREATER

EMPHASIS IS BEING PLACED ON THE DEVELOPMENT OF LIVE SOURCES WITHIN

THE SINO SOVIET BLOC AND THE DETERMINATION THAT THE MOST SECURE AREA

OF THE WORLD FOR CIA'S DEVELOPMENT OF SUCH SOURCES IS HERE IN THE U.S.

AS A RESULT, MORE AND MORE CIA EFFORT AND RESOURCES ARE BEING CONCENTRATED ON THE RECRUITMENT OF SUCH SOURCES WHILE THE LATTER ARE

TEMPORARILY IN THE U.S. THIS CIA ACTIVITY IS EFFECTED WITH THE

"SAC LETTER DATED 2/15/66 DISCUSSED AN AGREEMENT BETWEEN THE FBI

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AND CIA DATED 2/7/66. A COPY OF THIS AGREEMENT IS ENCLOSED HEREWITH FOR EACH OFFICE. YOU ARE AUTHORIZED TO REPRODUCE SUFFICIENT COPIES OF THE 1966 AGREEMENT IN ORDER THAT ALL PERSONNEL IN YOUR OFFICE HAVING LIAISON WITH CIA AND HANDLING FOREIGN INTELLIGENCE MATTERS BE EEGEGEE COMPLETELY CONVERSANT WITH THE TERMS OF THIS AGREEMENT.

"THIS AGREEMENT DOES NOT PURPORT TO CONVEY TO CIA ANY AUTHORITY OR MISSION BEYOND THAT IN EXISTING U.S. STATUTES, NOR DOES IT IN ANY WAY ABROGATE THE BUREAU'S COUNTERINTELLIGENCE OR INTERNAL SECURITY RESPONSIBILITIES. THE AGREEMENT SIMPLY PROVIDES GUIDELINES FOR CIA'S ACTIVITIES IND PURSUIT OF SOURCES OF FOREIGN INTELLIGENCE TO ASSURE THAT THE BEST INTERESTS OF THE U.S. ARE PROTECTED BY THE AVOIDANCE OF CONFLICT OR OVERLAP OF CIA'S EFFORTS WITH THE BUREAU'S INVESTIGATIONS OR RESPONSIBILITIES.

"REPRESENTATIVES OF THE BUREAU AND CIA HAVE DISCUSSED THE

RELEVANCY OF THIS AGREEMENT. IT WAS CONCLUDED THE AGREEMENT IS E

CURRENTLY VALID AND CIA HAS ASSURED THE BUREAU THAT ITS INTENTION IS

TO ABIDE BY BOTH THE SPIRIT AND THE LETTER OF THE AGREEMENT. FOR THIS

REASON, IT IS IMPERATIVE THAT ALL AGENTS IN YOUR OFFICE HAENDLING

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FOREIGN INTELLIGENCE MATTERS BE COMPLETELY FAMILIAR WITH THE AGREE-MENT. FOR YOUR GUIDANCE, THE COMPONENT OF CIA INVOLVED IN THE ASSESS-MENT AND POSSIBLE RECRUITMENT OF FOREIGN OFFICIALS OR COMMUNIST BLOC VISITORS IN THE UB.S. IS THE FOREIGN RESOURCES DIVISION (FRD). THIS IS A COVERT COMPONENT OF CIA HAVING OFFICES LOCATED IN

IF NOT ALREADY DONE, A LIAISON

RELATIONSHIP SHOULD BE ESTABLISHED WITH REPRESENTATIVES of THE FRD IN YOUR TERRITORIES. THE LOCATION OFEB FRD OFFICES AND THE IDENTITY OF CIA RESPRESENTATIVES ASSIGNED TO THESE OFFICES IS CONSIDERED CLASSI-FIED AND SHOULD NOT BE REVEALED TO UNAUTHORIZED PERSONS. FRD SHOULD NOT BE CONFUSED WITH CIA'S DOMESTIC COLLECTION DIVISION (DCD), AN OVERT COMPONENT OF CIA UHICH ALSO MAINTAINS FIELD OFFICES. DCD PERSONNEL HANDLE A NUMBER OF FUNCTIONS, INCLUDING INTERVIEWS FOR POSITIVE FOREIGN INTELLIGENCE OF U.S. BUSINESSMEN, SCIENTISTS, ETC., THEO TRAVEL ABROAD. IF IT SHOULD BE NECESSARY TO REFER A COMPULAINANT TO CIA, THE PERSON SHOULD BE REFERRED TO CIA HEADQUARTERS OR TO THE LOCAL DCD OFFICE. UNDER NO CIRCUMSTANCES SHOULD HE BE REFERRED TO A

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LOCAL FRD OFFICE-

THE PURPOSE OF THIS LETTER IS TO REVIEU PARAGRAPHS TO AND THREE OF THE CIA-FBI AGREEMENT AND THE IMPLEMENTATION OF THESE TO PARAGRAPHS ON A FIELD LEVEL. INASMUCH AS AN ASSESSMENT OF A TARGET BE EECCOFFICIAL ORDINARILY PRECEDES THE RECRUITMENT APPROACH. THIS LETTER WILL FIRST DISCUSS PARAGRAPH THREE OF THE AGREEMENT.

TO THE FBI. OR A COMMUNIST BLOC VISITOR IN THE U.S., AND TO ADVISE THE BUREAU PRIOR TO ANY PLANNED CONTACT FOR SUCH PURPOSES. UPON RECEIPT OF CIA'S LETTER, BUREAU HEADQUARTERS WILL MAKE A DECISION AS TO WHETHER OR NOT BE SHOULD CONCUR OR OPPOSE CIA'S PLACING A CIA ASSET IN TOUCH WITH SUCH A FOREIGN OFFICIAL OR COMMUNIST BLOC VISITOR. THE BUREAU DECISION IN EACH SUCH CASE WILL BE BASED ON WHETHER OR NOT THE PROPOSED CIA CONTACT WOULD CONFLICT WITH ANY CURRENT OR PLANNED BUREAU INVESTIGATION. EXCEPT IN CASES WHERE IT IS DEEMED NECESSARY, BUREAU HEADQUARTERS WILL NOT OVERLY THE FIFED PRIOR TO RESPONDING TO CIA

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INASHUCH AS ITS REQUEST. UOULD RELATE ONLY TO AN ASSESSMENT; HOUEVER, COPIES OF THE CORRESPONDENCE BETUEN THE BUREAU AND CIA WILL BE FORWARDED TO INTERESTED OFFICES. THE BUREAU'S POSITION ON SUCH REQUEST WOULD BE THE MORE SOURCES WE HAVE PRODVIDING AN ASSESSMENT OF THE TARGET OFFICIAL OR COMMUNIST BLOC VISITOR. THE MORE INCFORMED WE WILL BE. BUREAU CONCURRENCE IN CIA'S PROPOSED CONTACT FOR ASSESSMENT DOES NOT IMPLY SUBSEQUENT BUREAU CONCURRENCE FOR CIA'S MAKING A RECRUITMENT APPROACH; THIS WILL REQUIRE FORMAL CIA REQUEST FOR CONCURRENCE AND COORDINATION PER TEERMS OF PARAGRAPH TWO OF THE FBIYCIA AGREEMENT.

"IN RESPONDING TO CIA'S REQUEST FOR FBI CONCURRENCE FOR ASSESSMENT PURPOSES, CIA WILL BE REQUESTED TO PROVIDE THE FBI, ON A TIMELY
BASIS, WITH ALLEB INFORMATION BEARING ON FBI COUNTERINTELLIGENCE
RESPONSIBILITIES SUCH AS PERSONALITY DATA; CIRCUMSTANCES SURROUNDING
MEETINGS INCLUDING WHERE, WHEN AND HOW MEETINGS WERE ARRANGED; WHO
DESIGNATED THE MEETING SITE, ETC.; REACTIONS OF THE TARGET TO SUCH
MEETINGS AND WELL AS THE TARGET'S ATTITUDE TOWARD HIS FELLOW EMPLOYEES
AND WORK. ONCE WE HAVE CONCURRED IN CIA'S PLACING AN ASSET, UNDER ITS

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CONTROL, IN TOUCH WITH A FOREIGN OFFICIAL OR COMMUNIST BLOC VISITOR, IT WILL BE INCUMBENT UPON THE LOCAL CIA OFFICE TO KEEP THE APPROPRIATE FBI FIELD OFFICE ADVISED PRIOR TO ANY AND ALL MEETINGS BETWEEN THE ASSET AND ON A TIMELY BY SIZE OF THE AND ON A TIMELY BY SIZE OF THE RESULTS OF EACH MEETING; HOUEVER, THE ABOVE REPORTING REQUIREMENTS AND NA ZAH UASHUB SHT SHEHU ZEZAS SZOHT NI YINO YIMEGA ZTHENTINMOS ONGOING, ACTIVE INVESTIGATIVE INTEREST. FACTORS DETERMINING THE E EXISTENCE OF SUCH AN INTEREST HOULD BE A CURRENT OR PLANNED FRI INVESTIGATION OF THE TARGET INDIVIDUAL, KNOWLEDGE OR SOLID INDICATION THAT THE TARGET IS AN INTELLIGENCE OFFICER OR AGENT, AND/OR THE ACTIVE INVOLVEMENT OF BUREAU SOURCES WITH THE TARGET. IN THE EVENT THE FBT FIELD OFFICE HAS NO "ONGOING, ACTIVE, INVESTIGATIVE INTEREST" IN THE TARGET WHICH CIA HAS PROPOSED TO ASSESS, ARRANGEMENTS SHOULD BE MADE WITH THE LOCAL CIA REPRESENTATIVE TO OBTAIN THE RESULTS OF SUCH . MEETINGS ON A TIMELY BASIS, HOUEVER, IT WILL NOT BE NECESSARY THAT THE FBI FIELD OFFICE BE ADVISED BY THE LOCAL CIA REPRESENTATIVE PRIOR TO SUBSEQUENT MEETINGS BETUEEN THE CIA ASSET AND THE TARGET. CIA HEAD-QUARTERS WILL NOT BE REQUIRED TO NOTIFY FBI HEADQUARTERS OH THE

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OCCASION OF EACH SUBSEQUENT MEETING. FBI HEADQUARTERS UILL EXPECT, HOUEVER, A PERIODIC SUMMARY FROM CIA HEADQUARTERS REPORTING THE EEESCE RESULTS OF THESE MEETINGS. IT WILL BE INCUMBENT UPON THE LOCAL FIELD OFFICE TO PROVIDE THE BUREAU COPIES OF THE RESULTS OF MEETINGS DISSEMINATED TO THEM BY THE LOCAL CIA FIELD OFFICE.

"YOU WILL NOTE THAT PARAGRAPH TUO OF THE FBIG-CIA AGREEMENT DEALS

SOLELY WITH CIA'S OBTAINING CONCURRENCE AND COORDINATION OF THE FBI

BEFORE APPROACHING FOR RECRUITMENT ANY FOREIGN OFFICIAL OR COMMUNIST

BLOC VISITOR IN THE U.S. UPON RECEIPT OF SUCH A REQUEST IN WRITING

FROM CIA THE BUREAU WILL QUERY THE APPROPRIATE FIELD OFFICE FOR THEIR

RECOMMENDATIONS PROVIDING THE TARGET IS OF INVESTIGATIVE INTEREST TO

THE FBI. BASED UPON THE RECOMMENDATIONS OF THE APPROPRIATE FIELD

OFFICE THE BUREAU WILL EITHER CONCUR WITH OR OBJECT TO CIA'S PROFOSAL.

A COPY OF THE BUREAU'S LETTER TO CIA WILL BE FURNISHED TO THE FIELD.

IN THE EVENT CONCURRENCE FOR A RECRUITMENT APPROACH BY CIA IS GRANTED

WE WILL EXPECT CIA TO FURNDISH US THE RESULTS OF SUCH AN APPROACH ON

A HEADGUARTERS LEVEL AND WILL EXPECT TO OBTAIN IN DETAIL ON A HEAD
GUARTERS LEVEL ANY COUNTERINTELLIGENCE OR INTERNAL SEECURITY

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INFORMATION DEVELOPED. SHOULD THE RECRUITMENT BE SUCCESSFUL. WHERE THE SUCCESSFUL RECRUITMENT PRODUCES COUNTERINTELLIGENCE OR INTERNAL SECURITY INFORMATION, OR THE RECRUITED AGENT PLANS TO RENAIN FOR ANY APPRECIABLE PERIOD OF TIME IN THE U.S., BUREAU HEADGUARTERS WILL CONFER WITH CIA REGARDING THE FOREWARD HANDLING OF THE RECRUITED AGENT {PER PARAGRAPH FIVE OF THE FBI/CIA AGREEMENT} OR FBI ACCESS TO THE -AGENT (PER PARAGRAPH SIX OF THE AGREEMENT).

"THE ABOVE INFORMATION IS BEING FURNISHED RECIPGIENT OFFICES AT THEIS TIME INASMUCH AS THE BUREAU ANTICIPATES MINOR PROBLEMS OCCURING AND MISUNDERSTANDINGS EDDEVELOPING. SHOULD SUCH PROBLEMS OR MISUNDER-STANDINGS OCCUR, RECIPIENT OFFICES SHOULD ATTEMPT TO AMICABLY WORK THEN OUT WITH THE LOCAL CIA REPRESENTATIVES. HOWEVER, SHOULD THIS BE IMPOSSIBLE, ALL OFFICES SHOULD FEEL EFREE TO COMMUNICATE WITH THE BUREAU BY APPROPRIATE COMMUNICATIONS COMMENSURATE WITH THE PROBLEM IN ORDER THAT A RESOLUTION CAN BE EFFECTED AT AE HEADQUARTERS LEVEL.

"THE SUBSTANTIVE MATTERS CUCLINCED ABOVE HAVE BEEN DISCUSSED LUITH APPROPRIATE OFFICIALS OF CIA AT A HEADQUARTERS LEVEL AND THERE HAZ BEEN COMPLETE UNANIMITY AS TO HOW REQUESTS FOR ASSESSMENT AND/OR

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RECRUITMENT SHOULD BE IMPLEMENTED. CIA HEADQUARTERS IS SENDING SIMILAR INSTRUCTIONS TO THEIR FRD OFFICES THROUGHOUT THE U.S. IT IS SUGGESTED THAT AFTER A SUITABLE PERIOD OF TIME HAS ELAPSED FOLLOWING THE RECEIPT OF THIS LETTER YOU MAKE ARRANGEMENTS TO MEET WITH THE FRD REPRESENTATIVE IN YOUR FIELDERS OFFICE AND REVIEW WITH HIM THE ME ARRANGEMENTS SET OUT ABOVE.

THAT THE FOLLOUING ARE SATISFACTORY DEFINITIONS OF ASSESSMENT AND RECRUITMENTO:

## **ASSESSHENT:**

"ANALYSIS AND SYNTHESIS OF INFORMATION FOR PURPOSES OF APPRAISAL.

THE ASSESSMENT OF AN INDIVIDUAL IS BASED ON THE COMPILATION AND USE

OF PSYCHOLOGICAL, AS WELL AS BIOGRAPHICAL, DETAIL.

## RECRUITMENT:

\*\*PROCESS OF ENLISTING AN INDIVIDUAL BTO WORK FOR AN INTELLIGENCE

B OR COUNTERINTELLIGENCE SERVICE."

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