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HEADQUARTERS JOINT UNCONVENTIONAL WARFARE TASK FORCE, ATLANTIC Fort Bragg, North Carolina

COMMUNITA CS

18 December 1962

HISTORICAL RECORD OF JUVEYA CUBAN OPERATION

1. PURPOSE.

The purpose of this report is to document activities of Joint Unconventional Warfare Task Force, Atlantic (JUWIFA) during the CUBAN operations from 25 October 1962 through 1 December 1962.

2. GENERAL.

- a. JUNITA was activated at Fort Bragg, North Carolina on 25 October 1962 by direction of Commander in Chief, Atlantic with the approval of the Joint Chiefs of Staff. Major General (then Brig Gen) William P. Yarborough, Commanding General, US Army Special Warfare Center was designated Commander, JUNITA as an additional duty by CINCIANT with the concurrence of CG, USCONARC.
- b. CINCIANT component commanders, with the exception of CIAIANT activated JUNTFA component forces required under Appendix II to Annex Y of CINCIANT Contingency Operation Plan 314/316-61 and passed operational control to JUNTFA on 26 October 1962. CIAJUNTFA was not activated during the emergency. OPCON of Naval forces listed in Appendix II was not passed to COMMAVJUNTFA. Naval forces were made available on an "as required" basis.
- c. Planning and operations commenced on 26 October 1962 and continued through 1 December 1962.

3. MISSION.

- a. The JUNIFA mission was to prepare, coordinate, and execute as directed by CINCLANT, a detailed country plan for the conduct of unconventional warfare (UW) operations in CUBA.
- b. As stated in COMJUNTFA (Draft) OPIAN 314/316-62, COMJUNTFA would, when directed by CINCIANT, conduct unconventional warfare operations in CUBA in support of and in coordination with plans and objectives of CINCIANT component commanders to:
- (1) Reduce the combat effectiveness and morale of the CASTRO Government.
- (2) Provide U. S. military personnel and other selected individuals the means to remain free from enemy control in unfriendly territory.

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- (3) Reduce the military, psychological and political potential of the CASTRO Government.
 - (4) Assist in establishing friendly political control in CURA.

4. AUGMENTATION.

a. <u>JUWIFA</u>.

- (1) Prior to the activation of JUWIFA, JUWIFA planning and functions were a responsibility of the Plans Division (J58) of CINCIANT. At activation, JUWIFA was organized in accordance with the joint Table of Distribution in Appendix II to Annex Y of CINCIANT OPIAN 314/316-61 and provided 26 officers and seven enlisted men. JUWIFA was augmented with additional personnel under authority contained Sub-section 5, Section 2, JCS Pub 2, dated November 1959, subject: Unified Action Armed Forces, (UNAAF).
- (2) The initial staffing of JUWTFA was inadequate and required considerable personnel augmentation to provide internal and external security, communications and administrative support, liaison, and additional staff personnel to plan and conduct operations.
- (3) Additional personnel and equipment were obtained from the Army and Air Force to provide essential communications on a twenty-four hour basis, provide adequate administrative and control procedures, and augment the staff to meet all operational requirements.
- (4) Based on the augmentation needed to make JUWTFA fully operational, recommendations were submitted by COMJUWTFA letter, dated 26 November 1962, subject: "Organization for the Conduct of Unconventional Warfare in the Atlantic Command Area." This letter proposes a new Joint Table of Distribution providing for a full wartime complement, a planning staff, and the necessary staff augmentation to bring the planning staff to its full wartime complement.

b. ARJUWIFA.

- (1) Colonel William Evans-Smith, Commanding Officer, 7th Special Forces Group Airborne, 1st Special Forces was designated Commander, Army Forces, JUWIFA (COMARJUWIFA) on 26 October 1962. A command and control element, Special Forces Operational Base (SFOB) was activated at Fort Bragg, and COMARJUWIFA was assigned operational control of Army Forces listed in Appendix II to Annex Y of CINCLANT OPLAN 314/316-61, less the military police platoon, light truck company, and CIC detachment.
- (2) Subsequently, CG, USA SPWAR Cen was directed by CINCARLANT to provide ARJUWIFA, from within U. S. Army Special Warfare Center resources, the psychological warfare, CIC, light truck and military police type support

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listed under Appendix II to Annex Y of CINCIANT OPIAN 314/316-61. Augmentation from cutside U. S. Army Special Warfare Center resources was required to provide military police type support for both JUNTFA and ARJUNTFA security. Two officers and 66 enlisted men were attached to ARJUNTFA as a substitute measure.)

(3) In addition to the above augmentation, the SFOR was augmented to achieve a proper operational readiness status. Further, ARJUNIFA operational planning and training exercises conducted indicated a requirement for additional SFOR sugmentation and increased force tabs to properly undertake operations in CUBA. Recommendations for changes in the ARJUNIFA troop list were forwarded to CINCLANT by 1st Indorsement, this headquarters, dated 3 December 1962, to Letter, Headquarters, 7th Special Forces Group (Abn), 1st Special Forces, dated 26 November 1962, subject: Recommended Changes to Troop List in COMMUNIFA OPIAN 314-61 (U).

c. <u>APJUNITA</u>

- (1) Colonel Chester Jack, Commanding Officer, let Air Commando Group, was designated Commander, AFJUWIFA (COMAFJUWIFA) on 26 October 1962. A command and control element from the let Air Commando Group was activated at Eglin AFB Auxiliary Number 9, FLORIBA, and COMAFJUWIFA was assigned operational control of Air Force: Forces listed in Appendix II to Annex Y of CINCIANT OPIAN 314/316-61.
 - (2) Augmentation to AFJUVIFA forces listed, was not required.

d. <u>MAVJUMITA</u>.

- (1) Captain I. J. Superfine, USN, was designated Commander, NAVJUWIFA (COMMAVJUWIFA) on 26 October 1962 with no assigned forces.
- (2) Mayel forces listed in Appendix II to Annex Y of CINCLANT OFLAN 314/316-61 were to be provided by CINCLANTFLT to COMMAVJUNTEA for support of JUNTEA operations as required.
- (3) Two SEAL Team Detachments, one officer and five enlisted men each, were assigned to operational control of COMNAVJUNITA on 5 November 1962.
- (4) COMSUBLANT provided two submarines for support of joint
 Special Forces SEAL Team amphibious training (4-5 November and 16-17
 November) and for support of Exercise DEVIL'S TRIDENT (30 Nov 4 Dec).
- (5) Augmentation to NAVJUVIFA forces listed above was not required.

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CIA(PROV) JUVIPA.

- (1) A CIA Linison Officer was furnished to JIMIPA on 26 October 1962. The representation provided was of no real value in operational planning insofar as his functioning was primarily that of a lisison officer with CIAIAMI rether them an integral member of the JUWIRA staff.
- (2) The organization, resources and capabilities of CIANWIFA were unknown to JUVIFA throughout the operation. Consequently its augmentation needs were not determined.
- EXERCISES CONDUCTED: During the period 20 October 1962 through 4 December 1962. JUWIFA monitored and/or conducted the following exercises end training: underwaler
 - Amphibicus Training Exercise:

(1) During the period 2-5 November 1962, twelve selected Special Forces personnel conducted Salf Contained Breathing Appeartus (SCIDA) lock-out training from submarine USS SPIMFISH, vicinity Borfolk, Virginia Adverse weather and the lumbility of submarines to bottom because of enternal SONAR equipment precluded fulfillment of all training objectives. However, familiarization was accomplished in lock-out procedures and the techniques of lung swim drills, shipboard training, and infiltration from submarines. This training pointed out certain deficiencies in amphibious entry techniques. Further joint training is required to perfect and standardize Special Forces techniques in all phases of amphibious entry operations.

(2) During the period 3-4 November 1962, the two Special Forces "A" Detachments scheduled for infiltration from submarines participated in emphibious infiltration training vicinity Mayport, Florida. Utilizing submarines USS SEA CAT and USS TIRARIE, training was conducted in embarkation, deburkation, float outs and towing, beach landing, and recovery operations. Considerable difficulty was encountered because the Special Forces Detachments lacked proper equipment, rubber landing boats, safety equipment, and water proofing material. In addition, the detachments had had no previous training in submarine operations. Results of training were unsatisfactory and additional training was requested, including the use of SEAL Team Detachments for beach recommaissance, after receipt of proper equipment.

(3) A second submarine training exercise was conducted in the Florida Key area on 16-17 November 1962 by two Special Forces "A" Detachments and two SEAL Team Detachments, who embarked on the USS SEA CAT and USS TIRANTE from Key West. Florida. Ten-man rubber boats had been procured

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and the Special Forces Detechments had conducted inflatable boat training at OPA LOCKA. This training, the previous submarine training, the use of proper equipment and the use of SEAL Team Detachments, all contributed to a successful exercise. Problems encountered revealed a need for silent motors for Special Forces use, intra-red signalling equipment for Special Forces - SEAL Team use, better waterproofing material for equipment.

b. Joint Air-Ground Operations:

Throughout the month of Mouseber 1962 all Special Forces detechments scheduled for air infiltration conducted air drops and tactical exercises from let Air Commando Group C-47 and C-46 aircraft at Fort Bragg, North Carolina. Instruction and training included the use of the CIA procured HRT-2 Homing Bescon and the commercially procured SKYCBAFYER VHF (AM) radio for air-ground commication. Results obtained on both items were marginal and the development of satisfactory equipment is required. The field exercise covered marshalling, infiltration, assembly, starilization of DZ's, movement to safe areas, and establishing communication. While the above training was considered successful it was apparent that additional Special Forces - Air Forces training in unconventional warfare air operations is required to develop better techniques, coordination, and ability to conduct unconventional warfare air operations.

c. Exercise Devil's Trident:

This exercise was conducted, as approved and directed by CINCLANT, beginning with E-Day DEFCON stand down on 30 Hovember 1962 and ending with exfiltration (DH2) on 4 December 1962. The purpose of the exercise was to rest modified prepositioning, infiltration, and resupply phases of COMMUNITY OPLAN 314/316-62, follow-on detachments were not played. Although the Sea infiltration was successful and all flights were flown, on schedule, training results were considered marginal because adverse weather precluded actual infiltration and resupply drops and adverse atmospheric conditions disrupted communications. However, JUNTFA planning for prepositioning, infiltration, and resupply phases was considered valid.

. Problems encountered.

a. General: Problems were encountered in all the major JUMFA functional areas. In some cases these problems were solved, in others unsolved because solution was beyond the capability of COMJUMFA. The major problem areas are discussed in the body of this report. Others, less significant to effective performance are discussed in the separate inclosures and appendices.

b. Personnel and Administration:

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- (1) No mobilization designee rosters were maintained for JUWIFA in pre-elect planning. JUWIFA was hastily manned with officers and enlisted men with, for the most part, no previous exposure to unconventional warfere and joint staff duty.
- (2) The Mobilization ITD-made no provision for headquarters support personnel. Concenter, Eupply, Adjutant General and Security. In consequence, no units or activities had been previously designated to provide this support. Fersonnel, when finally made available, were not properly qualified to perform their duties. Particular difficulty arose with respect to security clearances. The headquarters was manned by some key personnel who were not cleared for Top Secret material, and more serious, staff section chiefs not authorized access to sensitive intelligence which was prerequipite to valid planning.
 - (3) The procedures and policies for administration were completely lacking on activation of JUWIFA. In consequence, diversion of effort and backtracking to correct errors occurred in the formative stage which were injurious to operations and plauning.

c. logistics:

- (1) Logistical plenning for guarrilla supplies had not progressed to the point of solid coordination of qualitative and quantitative requirements. Specific requirements, including packaging and rigging conformation, were not determined.

 force were the only supplies available throughout the operation. Freston requirements to include storage and positioning are not fully met at this time.
- (2) Advanced base recommissance and base support agreements were non-existent at the time of the elect. JUNTPA support requirements were imposed as unprogrammed responsibilities of installation and activity commanders in consequence. This situation was equally applicable to air movement requirements for prepositioning and displacement and coordination of post-link up logistic support of JUNTPA forces in CUMA. The latter two problem areas are the subject of coordination at this time.

d. Operations and Intelligence:

(1) The largest single impediment in the field of operations and intelligence was the eleost complete gap which existed between the CIA and JUNITA. This single factor makes any confidence in the JUNITA plans evolved during the emergency an impossibility. The nature of unconventional warfare is such that there must be a continuity in operations and intelligence in the transition from a condition short of war to military operations. The lack of such continuity makes unconventional warfare

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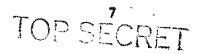
SURJECT: Historical Record of JUWIFA CUBAN Operation

operations in support of contingency operations by a JUNIF a movement planning exercise unrelated to the situation which exists in the target area.

- (2) The complete and utter lack of current unconventional verfare catimates of the situation with resultant working intelligence requirements led to serious intelligence gaps which were never closed during the operation. This situation was aggravated by what can be considered a denial of available intelligence of a sensitive nature due to lack of prior establishment of the need for access and need-to-know for JUNTFA Readquarters in pre-emergency planning.
- (3) The pre-emergency JUNTA planning was premised on preparation of country plans by a subordinate element of CONJUNTA when activated. This procedure delayed evolution of properly coordinated plans until the onset of the emergency and created a situation which was not conducted to planning an unconventional warfare operation.
- (4) Psychological Warfare and Civil Affairs planning was impeded by policy gaps, lack of discernible continuity of objectives and programing for Cuben operation and intelligence upon which viable planning could be based.
- (5) Planning requirements completely unrelated to JUVITA capabilities, unsupported by proper policy guidance as to national policy, without allocation of resources necessary for operations, and seemingly inconsistent with national intelligence estimates diverted from the effort to evolve a workable plan for support of CINCIANT OPIAN 316-62. This was particularly serious in view of the limited unconventional warfare experience in the JUVITA staff.

e. Communications:

- (1) Pro-emergency planning gaps in frequency allocations, recognition eignals and link up communications requirements were a cause of major compared in the first two weeks of planning.
- (2) Cryptographic clearances and devices which were required for COMJUNTFA command and control denied JUNTFA headquarters direct communications with component forces and adjacent headquarters for the first week of operations.
- (3) Pre-emergency planning gaps in communications equipment requirements and procurement lead times led to acquisition of equipment from JUVIFA component forces at the expense of their capability to support themselves in case of displacement to CUBA. This situation had not been corrected as of 1 December 1962.



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f. Funding.

Prior planning for funding was not in sufficient detail. No provision had been made prior to activation for financial arrangements which would provide the necessary funding for establishment of the beadquarters or to obtain supplies and equipment on an emergency basis.

g. Force Tabs.

- (1) The uni-service allocation of Special Forces assets without a positive control by JCS as to priorities aggravated by transitional reorganization associated with the Special Action Force concept found Special Forces with a dearth of area and linguistically qualified personnel.
- (2) Incomplete pre-emergency planning failed to devolop full requirements for Special Forces participation in CINCLANT OPIAN 316-62. This was particularly apparent in liaison requirements.

h. Training.

- (1) The operation demonstrated a need for Special Forces emphibious training in submarine infiltration techniques.
- (2) Air ground training demonstrated the need for additional training of both Air Force personnel and Special Forces in the conduct of unconventional warfare air operations.

7. MARRATIVE SUMMARY OF OPERATIONS.

25 October 1962

JUWIFA activated at Fort Bragg, North Carolina. Headquarters opened, security and communications established, and skeleton staff reported for duty.

Major General (than Brig Gen) William P. Yarborough assumed commund.

Two JUWIFA liaison officers sent to HQ. CINCLANT.

26 October 1962

Remaining personnel listed in Appendix IV to Annex Y of CINCIANT OPLAN 314/316-61 reported for duty with the exception of CIA operations personnel, Navy Logistics Officer, and two Marine lisison officers.

JUNTFA component forces headquarters activated, less CIA Forces, and commanders designated.

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26 October 1962 (continued)

Component forces activated and OPCON assigned commanders concerned, less Naval Forces listed in Appendix II to Amex Y, CINCLANT OPLAN 314/316-61.

Reconnaissance party dispatched to OFA LOCKA Air Base.

Florida to determine suitability for JUWEFA Advance
Staging and Recovery Base.

Area study of three UV areas, exphasizing Area I, initiated by ARINNITA.

CINCIANT authorized COMJUSTPA direct liaison with CINCIANT component commanders and requested CINCIANT component force commanders direct liaison with COMJUSTPA.

OPA LOCKA Air Base, Florids designated Advance Staging and Recovery Base.

JUMIFA issued warning order to ARJUMIFA to open, with AFJUMIFA, the Advance Staging and Recovery Base; prepared to receive, store, and secure 5,000-man CIA guarrilla warfare prepack in air delivery form, and to receive and restage Special Forces "A" Detachments for employment in CUBAN operational areas.

JUNTEA requested CINCLANT approval to develop own external assets for use in CUBAN operations.

Three CONCARIB Special Forces "A" Detachments reported and assigned to OPCON ARJUNITA.

28 October 1962

JUNTFA issued AFJUNTFA Movement order to deploy initial cadre to joint Staging and Recovery Base at OPA LOCKA and on order, be prepared to move additional personnel, equipment and aircraft to achieve full operational status.

JUWIFA requested COMSUBLANT to preposition two submarines at KEY WEST, Florida for support of JUWIFA amphibious infiltration operations.

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28 October 1962 (continued)

JUNTEA proposed CONCEPT OF OPERATIONS for support CINCLANT OPLAN's 312 and 316 dispatched to CINCLANT.

JUHIFA Isoteon with CINCLAST component task forces confirmed by CINCLASTITE.

29 October 1962

ARJUNTEA and AFJUNTEA elegents closed at Advance Staging and Recovery Rose OPA LOCKA. Communications opened to COMMUNITA and SPOB.

30 October 1962

JUNTEA PLAN FOR EXECUTION of JUNTEA CONCEPT OF OPERA-TIONS dispatched to CINCLANT and JUNTEA component forces.

JUSTFA informed CINCIANT that ARJUSTFA would furnish liaison detachment to TF 123, and Special Forces 'B" Detachment with TF 125 Would accomplish ARJUSTFA/JUSTFA liaison. Detachment at US MAYAL BASE GUARTANAMO for liaison with TG 123.7 and eventual lisison with TG 129.2.

31 October 1962

1 November 196?

Two submarines on station at KRY WEST, Florids on twelve hour standby for support of JUNIFA operations

JUMITA TASES AND RESPONSIBILITIES for execution of JUMITA CONCEPT OF OPERATIONS disputched to CINCLANT and MINITA component forces.

2 November 1962

JUNITA designated Guerrille Warfare Area IV in CUBA for plenning purposes.

ARJUNIFA directed, on order, to dispatch one lieison officer to Landing Group West (TG 129.1) and one lieison team (SP "B" Det) to landing Group East (TG 129.2) to be prepositioned at GUANTANAMO Defense Group (TG 123.7).

SCUMA lockout training from submarine USS SPIKKFISH Commenced vicinity NORPOLK, Virginia.

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3 November 1962

RECOVERY PIAN for recovery Special Forces and other Selected personnel from operational creat dispatched to JUNIFA component forces.

CINCIANT approved dispatch of linison detachment to

JUMEPA changed boundaries of UW Arons I and II.

Two Special Forces "A" Detachments, scheduled for infiltration from submarines, initiated training exercise from submarines USS SEA CAT and USS TIRANTIVICIALLY OF MATFORT, Florida.

4 November 1962

CINCIANT approved JUNIEA CONCEPT OF CHERATIONS.

Joint AFJUNTYA-ARJUSTFA air operations commenced with instruction, training, and use of CIA procured HRT-2 Homing Bescon.

Submarine training completed and Special Forces Detachments returned to OPA LOCKA.

5 November 1962

Two SEAL Year detechments (one Officer, five EM each) prepositioned at KEY WEST for support NEWFA infiltration and recovery operations.

CINCIANT notified by JUNIFA of capability to provide 112 CUBAN NATIONALS for Harine Expeditionary Force use

SCHA submarine lock-out training vicinity MORFOLK, Virginia completed and personnel returned to FT BRAGG, N. C.

6 November 1962

ARAUNTPA ligison detechment (SF "B" Det) closed at

JUNITA requested CINCIANT to procure activation CIA-DOD Agreement so that JUNIVA could obtain access to CIA developed intelligence and external and internal assets

7 November 1962

committed Special Forces.

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10 December 1962

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8 November 1962

JUVITA dispatched to AFJUVITA proliminary AIR MISSION REQUIREMENTS beginning E-day CINCLANT OPLAN 312-52.

9 November 1962

Planning and preparations for operations continued.

10 November 1962

DO

11 November 1962

DO

12 November 1962

COMJUNITA requested two days submarine infiltration training in PLORIDA REYS area for OPA LOCKA prepositioned Special Forces "A" Detachments.

13 November 1962

Planning and preparation for operations continued.

14 November 1962

COMJUNTEA muthorised ARJUNTEA to return OPA LOCKA prepositioned Special Forces "A" Detechniques to Port Bragg upon completion submarine training 16-17 November 1962.

15 November 1962

Two Special Forces "A" Detachments, two SKAL Teem Detachments and CIA observers embarked on submarine USS SEA CAY and USS TIRANTE from KEY WEST, Florida for training in Florida Keys area.

16 November 1962

Planning and preparation for operations continued.

17 November 1962

JUNIFA dispatched COMMAND AND CONTROL FIAN for operations in CUBA, subsequent to D+2 for OFIAN 316-62, to JUNIFA component forces; JUNIFA UN staff to be integrated in JIF CUBA HQ and ARJUNIFA-APJUNIFA command and contro! elements to establish Joint Command Post vicinity SAN ANYONIO DE LOS BANOS sirfield for coordination sir support operations.

JUNIFA directed AFJUNIFA and ARJUNIFA to establish Joint Command Fost at OPA LOCKA, Florida for coordination of infiltration, air support, and supply and resupply from or through OPA LOCKA.

18 November 1962

Planning and preparation for operations continued.

19 November 1962

DO

20 November 1962

COMJUNITA CE

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SUBJECT: Historical Record of JUNIFA CUBAN Operation

21 November 1962

AFJUVIFA submitted weight and cube data for deployment of command and control element to CUBA.

22 November 1962

Planning and preparation for operations continued.

23 November 1962

JUNTTA dispatched warning order to component forces on EXERCISE DEVIL'S TRIDENT; implementation on stand-down to DEFCON 5 or CINCIANT order. Purpose to test prepositioning and infiltration phases of JUNTTA OPIAN 314/316-62.

24 November 1962

Planning and preparations for operations continued.

25 November 1962

DO

26 November 1962

JUVIFA endorsed JUVIFA Letter, subject: "Recommended Change to Troop List in COMMUNIFA OPIAN 314/316-62" to CINCIANI. Distribution of DEAFT COMMUNIFA Contingency OPIAN 314/316-62 made to CINCIANI, CINCIANI component headquarters, and JUVIFA component forces for concurrence, comments, and recommendations.

Proposed Joint Table of Distribution for JUNIFA dispatched to CINCIANT outlining full wartime complement, planning staff, and augmentation to bring planning staff to full wartime complement.

27 November 1962

CINCIANT approved EXERCISE DEVIL'S TRIDERT for planning; implementation on CINCIANT approval within 72 hours after relaxation from DEFCON 3.

ARRIVITA submitted weight and cube data for deployment of command and control element to CURA.

28 November 1962

Planning and preparations for operations continued.

29 November 1962

ARMWIFA Liaison detachment prepositioned at US NAVBASE GUANTANANO returned to FORT BRACE, N. C.

JUWIFA informed CINCIANT that EXERCISE DEVIL'S
TRIDENT would be three-day exercise; eir infiltration
at FORT BRACG and sea infiltration in FLORINA KEYS AREA
on D+1 and exercise completed on exfiltration D+2.

CINCLANT ordered execution EXERCISE DEVIL'S TRIDENT; E-day designated 30 November 1962.

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30 November 1962

CINCIANI confirmed JUNIPA relaxation to modified DEFCON 5 with modifying instructions to follow.

EXERCISE DEVIL'S TRIDENT initiated.

December 1962

CINCIANT instructions for JUNIAA stand-down to

DEFCON 5 not yet clarified.

4 December 1962

EXERCISE DEVIL'S TRIDENT completed. Results marginal because of adverse weather and extreme atmospheric

commitation interference.

FOR THE COMMIDEE:

Colonel, UMAP

Chief of Staff

Omitted

Summery of J2 Activities

Summary of J3 Activities D. Summary of JA Activities

Summy of J6 Activities