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JFK Assassination System  
Identification Form

Date: 3/31/201

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## FEDERAL BUREAU OF INVESTIGATION

Presence: DEADLINE 11/07/1996

Date: 11/05/1996

To: Criminal Investigative

Attn: Ms. Tucker, Rm. 4944

National Security  
Office General CounselMs. Dace, Rm. 4944  
Attn: Mr. Swanda, Rm. 4425  
Attn: Mr. P. Kelley, Rm. 7338  
Ms. Buckleitner,  
Rm. 7975, no encl.

Information Resources

Attn: Mr. McDonald, Rm. 6296

From: OPCA

JFK Task Force, Rm. 6362

Contact: Carol L. Keeley, Ext. 9494

ALL INFORMATION CONTAINED  
HEREIN IS UNCLASSIFIED EXCEPT  
WHERE SHOWN OTHERWISE.

Approved By: Obrien, J Kevin

Drafted By: Keeley Carol L:clk

Case ID #: (U) 62-HQ-1029205 (Pending)

Title: (U) JFK ASSASSINATION RECORDS  
COLLECTION ACT (JFKARCA)4/19/99  
CLASSIFIED BY: 5168-SU/mrk  
REASON: 1.5 (C, D)  
DECLASSIFY ON: X (U) (d)  
(JFK)

**Synopsis:** (U) On 10/30/1996, the Assassination Records Review Board (ARRB) formally advised by letter to the FBI their determinations on FBI documents. The FBI has a limited mandated time in which to appeal these decisions.

(U) ~~Classified By: G-3, FOIPA/IRD~~  
~~Reason: 1.5 (s), (d)~~  
~~Declassify On: 10/01/2017~~

**Enclosures:** (U) Evidence provided by the JFK Task Force (JFKTF) to support maintaining the postponements and the documents with postponements highlighted.

**Details:** (U) On 10/30/1996, the ARRB formally advised the FBI of the determinations voted by them on FBI documents at a meeting held 10/16/1996. The ARRB letter listed 90 documents for which the ARRB made determinations. The FBI agrees with the ARRB's determination to postpone or open information in 57 of the documents. Of the remaining documents, the ARRB made determinations not within the scope of the FBI's document release policies. The release of the information in these documents will reveal the identities of 174 individuals whom the documents described as potential criminal informants (PCI), security informants (SI), sources of information (SOI), and confidential sources (CS). The ARRB decisions will also release classified foreign counterintelligence information.

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62F HQ-1029205-3359

TREAT AS ORIGINAL

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To: Criminal Investigative From: OPCA  
Re: (U) 62-HQ-1029205, 11/05/1996

(U) As mentioned previously, the JFKTF searches the open and closed indices at Headquarters and reviews any files identical with the subject for additional identifying personal information. The JFKTF requests the field office to search their indices, review any identifiable documents and respond with the appropriate information. This information is forwarded to the Butte Information and Technology Center (BITC) for their search of the various data bases for current physical status, death record or location. The JFKTF provides this information to the ARRB to support the FBI's request to sustain the postponement of names and singular information. Currently the ARRB releases the identities and singular information on all sources with no information available and those deceased. This includes sources with foreign citizenship, which the BITC cannot search.

(U) The 33 documents concerning the decisions from the current meeting, which the FBI may wish to appeal, are listed below by document number with the information to be released. The status of informants and sources, if found through research, is noted after the name with living (L), deceased (D), no record (NR) or date of birth (DOB).

(U) The FBI provided written justifications presenting the evidence available to protect the individuals, singular information, technical information, and classified information related to methods, sources and foreign relations as listed above. However, the ARRB supports the position that the information ordered disclosed is relevant and significant to the assassination. They opine the pertinence and importance to the assassination outweigh any current harm to the individuals or the FBI's/United States Government's Foreign relations, informants, or operational aspects.

(U) If CID or NSD recommend appealing, please provide the addendum with reasons to the JFKTF and OGC by 11/07/1996, as the FBI only has 7 days to appeal upon receipt of the letter. If you have any questions, please contact Carol L. Keeley at extension 9494 or Carl Valentine at extension 9476.

(U) Additionally at this meeting, the ARRB agreed to postpone the technical information concerning a surveillance on Marina Oswald. In HQ 62-109060-7406, NAR 124-10067-10448 (copy attached before tab #1), the ARRB sustained postponement of "...bridged in a large terminal box, 1 1/2 blocks...a pair of wires that go through the telephone exchange building to a pair at rear of plant...traced." and "...mite...attic...above ceiling" (S)

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(light fixtures...wired in parallel and brought out of house on [CS] extra pairs in 4 conductor drop, substituted for original 2 conductor drop...on leased telephone pairs through telephone exchange office...avoid tracing] until 10/2017. The ARRB previously opened this document and the JFKTF requested reconsideration. SA's Alan McDonald and Marcus Thomas personally explained the harmful impact the release would have on current operations. After this explanation, the ARRB reconsidered their determination and agreed to the proposed postponements.

(U) 1. AT 44-1559-1A, 1A1, 1A2, 1A3, 1A4, NAR 124-10126-10122 (17/6), will release PCI's Gene R. Tilley (DOB 1933), Frank A. Lackey (DOB 1940), Wilbur J. Davis (DOB 1900), Earl L. Wright (D) and the PCI's without records George K. Hayes, Daniel R. Wright, Woodrow W. Cravens, Howard Hill, Taylor E. Hoynes, Manuel J. Maloot, Fred G. Azar, Pat Herring, Frank Kaylor, Robert Louis Dunn, Vera Franklin, J. C. Warmack, Margaret Hall, Nellie S. Halsey, Louis D. Zakas, Daniel N. Baldwin, Willie C. Garmon, Ralph Williams, Betty L. Cox, and George Robert Stith. The ARRB sustained the postponement of PCI [redacted] (L) until [redacted] OTHER 4 10/2006.

(U) 2. DL 105-1717-25, NAR 124-10131-10121 (17/25), will release SI Edith Fernandez (DOB 1923), PSI's Ira Petker (DOB 1930), Anamae Sandoval (DOB 1931), Bobbie Ray Clark (NR), and William Adam Colley (DOB 1896/1906). The ARRB sustained the postponements of the numeric portion of the symbol numbers LA's [redacted] 3730, 3731, 3553, & 3617, and NY [redacted] and the case part of their informant file numbers and the identities of [redacted] (L) [redacted] Apolonin Bonifacio Sandoval (L), and Florance Y. Gray (L), until 10/2006.

(U) 3. MM 105-8342-236, NAR 124-10174-10408 (17/101), will release PSI George C. Tarafa (NR).

(U) 4. MM 105-8243-246, NAR 124-10174-10415 (17/102), will release CI Mark Amsdell (D).

(U) 5. SA 89-67-42, NAR 124-10178-10346 (19/12), will release PCI T. M. Crumpler (NR).

(U) 6. SV 105-801-26, NAR 124-10227-10330 (17/58), will release CS William King Keyserling (D).

(U) 7. LR 105-406-44, NAR 124-10229-10143 (17/59), will release PCI Jack Pope (NR).

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(U) 8. BU 105-4467-107, NAR 124-10231-10338 (17/73), will release PSI's John P. Magagna (DOB 1/3/27), Stanley Minor (DOB 9/24/31), and Osler H. Laster (DOB 1/16/27). The ARRB sustained the postponement of [PSI Martin L. Wilner] until 10/2006. [60]

(U) 9. DL 89-43-5943, NAR 124-10236-10073 (18/10), will release the confidential SOI (DL 134-55) Zelman Brounoff (D).

(U) 10. NO 89-69-1108, NAR 124-10236-10279 (18/15), will release PCI Juanita Karr (DOB 1922).

(U) 11. NO 89-69-1111, NAR 124-10236-10282 (18/18), will release CI Fred Kirkland (D).

(U) 12. NO 89-69-1149, NAR 124-10236-10309 (18/21), will release PCI's Elenor Gorman (NR) and Colin Hemenway (NR).

(U) 13. NO 89-69-1151A, NAR 124-10236-10312 (18/22), will release PCI's Wanda Stumph (NR) and Susara Wilhemena Gruber (NR).

(U) 14 & 15. NO 89-69-1165 & 1209, NAR 124-10236-10322 & 10353 (18/23 & 18/25), will release PCI's Richard P. Myers (D), Lee Conley Rains (NR), Floyd C. Sapaugh (D), Mrs. Martini Lopez (NR), Mrs. Alene Infinger (NR), Louis Lee White (NR), Joe E. Murphy (NR), Dorothy Boyter (NR), Freddie Davis (NR), Edward James Skibba (NR), Dorothy Louise Ryan (NR), Mary Brogdon (NR), and Dixie L. Abel (NR). The ARRB sustained the postponement of PCI Kenneth O. Arnold (L) and the numeric portion of NO 1223-S until 10/2006.

(U) 16. NO 89-69-1166, NAR 124-10236-10323 (18/24), will release PCI's Josea LaFleur (NR), Al Dargis (D), Warren Reed (D), James I. Lewis (DOB 1899), Leonard Leroy Shipley (DOB 1925), George Bohland (D), Paul Bulleman (D), Willie Estes Moody (DOB 1925), Ferdinand A. Keller (NR), Patricia Boudreaux (NR), Henry E. Bazajou (NR), Everett Ramsey (NR), George J. Alonzo (NR), Boyd Acy (NR), Jewel McKeller (DOB 1923), Hollis Hurst (NR), Norma Wallace (DOB 1905), and Irvin E. LeBlanc (NR).

(U) 17. AT 89-45-13, NAR 124-10260-10326 (15/84), will release the PCI's who are deceased: Richard Gerald Dawson, Robert Van Faulkner, James Gaston Liles, Ivey Acey Miller, Joe Mitchell, William Hugh Morris, Fred Padgett, C. Harmon Settle, Gerald Maurice Stanfield, and Johnny Tuggle; the PCI's with birth dates,

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To: Criminal Investigative From: OPCA  
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but no record: Billy Leon Cole (1931), Frank Ellington (1930), Marie Harris (1891), Frank A. Lackey (1940), James Mathis (1924), James E. McElroy (1911), Jesse Mae Murray (1928), and Jack Sauls (1908); and PCI's with no information: Floyd Morris Absher, Aaron Anthony, Fred G. Azar, William H. Borum, Clyde Brock, E. Thurston Brown, Dillard Bryan, Ed Bryant, Ulysses Byas, Benjamin LaFayette Chancellor, Grady Samuel Cheek, Arbie C. Cleveland, Woodrow W. Cravens, Bruce Croker, Elma Dailey, J. L. Davis, Charles Dionne, B. J. Dooley, Floyd Doster, Robert Louis Dunn, Betty Jane Fagan, Jerome Fagan, Eugene Fields, Vera Franklin, Charles Gaddis, Pearl Gilley, Pete Graves, Margaret Hall, Albert Harper, James Marion Harrison, Charles Hawkins, Fred Heath, Pat Herring, Solomon Hill, Jesse Jackson, Evelyn Johnson, Mack Johnson, Howard Jones, Brewster M. Land, Thomas W. Lee, Jack Lindsey, Charlie Lipps, William Everett Marchman, J. B. Martin, Harrison D. McIver, Robert G. Moseley, Jerome Moreland, John William O'Neal, Kenneth E. Peoples, William C. Ray, Glenn Robertson, Sue Ann Robinson, Milton N. Siegel, Gordon Bailey Spain, Fred Walton Springer, Joe Spurlin, Jr., Olen Stephens, Lucy Stillman, George Robert Stith, Edward W. Stratlin, Henry Lee Terrell, Oscar Thompson, James M. Todd, Walter Tonge, Arnold E. Townsend, Lee Watson, Melvin Watkins, Clarence Henry White, and Irene Young. The ARRB sustained the postponements of living PCI's [redacted] George Dodys, [redacted] and [redacted]

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(U) 18. CE 89-46-15, NAR 124-10263-10272 (15/91), will release PCI's Lilian Arlene Beck (NR), Bill Duncan (NR), Francis Leroy Stubbs (NR), Anita Mauldin (NR), and Lynn Sparks.

(U) 19. PH 157-916-85, NAR 124-10269-10285 (15/149), will release PCI's Juan Torres and Jesse Mathis. The ARRB previously released PCI Joe Liever.

(U) 20. SL 89-36-25, NAR 124-10275-10464 (16/60), will release PCI Mrs. John W. Allen (DOB 1913).

(X) 21. HQ 105-82555-3NR5206, NAR 124-10052-10001 (9/25), will release PSI Michael Tutnauer (DOB 1909). The ARRB previously released Panel Sources Carmen Pinto-Tameirao, Harry Payne Miller and Charles W. Campbell. The ARRB sustained the postponements of ~~X~~ Frank Sweeney (L), Edna Riley (L), and [redacted] (L) until 10/2006.

(OTHER) 4,1B,1C

*Cur* 22. HQ 62-109060-1NR5597, NAR 124-10060-10320 (14/128), will release classified information "Soviet Section" and "IS-R". The ARRB sustained the postponement of the symbol

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number and the file number until 10/2006.

(S) 23-27. HQ 105-82555-2NR5739, 183, 202, 5NR4837 & HQ 62-116395-1183; NAR 124-10067-10266, 10169-10000, 10169-10001, 10169-10076, 10273-10095 (9/34, 6/5&6, 8/74, 9/129), will release the code word "Tumbleweed" and other information related to this double agent operation. The ARRB sustained the postponements for the identity of the double agent and the word "ongoing" until [CS] 10/2006.

(U) 28. HQ 44-24016-1NR1443, NAR 124-10101-10094 (17/1), will release the file caption "Karel Kyncl; IS-CZ".

(U) 29. HQ 100-32965-118, NAR 124-10129-10092 (10/17), will release information obtained from a technical surveillance on the Dominican Republic. The ARRB sustained the postponement of the symbol number until 10/2017.

(U) 30. HQ 62-109060-1994, NAR 124-10151-10141 (18/103), will release information related to contacts with the Soviet Embassy.

(U) 31. HQ 62-109060-1NR4729, NAR 124-10160-10028 (18/42), will release information related to contacts with the Soviet Embassy.

(U) 32. HQ 105-82555-6NR5573, NAR 124-10175-10016 (14/65), will release information concerning the Embassy of Panama or their Ambassador.

(U) 33. DL 89-43-3911, NAR 124-10239-10374 (18/36), will release information that would reveal a mail cover on the Soviet Embassy.

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**LEAD (s):**

**Set Lead 1:**

CRIMINAL INVESTIGATIVE and NATIONAL SECURITY

(U) Review the appropriate documents and reply to OGC and the JFKTF with recommendations about appealing the ARRB decisions by 11/7/1996.

**CC:** 1 - Mr. Kennedy, Rm. 7142 (no encl.)  
1 - Mr. R. Bucknam, Rm. 7176 (no encl.)  
1 - Mr. Shapiro, Rm. 7427 (no encl.)  
1 - Mr. Bryant, Rm. 7110 (no encl.)  
1 - Mr. Esposito, Rm. 7116 (no encl.)  
✓ 1 - Mrs. Morris, Rm. 5829 (no encl.)  
1 - Mr. Collingwood, Rm. 7240 (no encl.)  
1 - Mr. O'Brien, Rm. 6296  
1 - Mrs. Keeley, Rm. 6362  
1 - Mr. Valentine, Rm. 6362  
1 - Ms. Siford/Mrs. Leeper, Rm. 7176

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NSD reiterates that all FBI sources are given an expressed promise of confidentiality. As explained above, not only would the release of these informants' names violate that promise, it would also be detrimental to FBI future informant development since the granting of confidentiality is paramount in gaining a potential informant's confidence and cooperation. Furthermore, the mass release of this many informants would set precedent for releasing future informant identities and thus severely hamper the FBI's ability to protect same. (S)(u)

In short, the supposed historical significance of the release of the identity of these individuals posed by ARRB cannot logically outweigh the potential danger to them or their families. Once confidentiality is granted, the FBI is obligated to protect the identity of bona fide sources and informants absent statements by them to the contrary. (U)

#23 thru #27 - NSD recommends the FBI appeal the release of information that would release the code word "Tumbleweed" and other information related to this double agent operation. [The use of assets in double agent operations is an indispensable method used by the FBI to gain information from persons affiliated with or having access to foreign intelligence services. The ability of the FBI to assure double agents that the confidentiality of the relationship will be maintained is required to ensure future trust and cooperation by others.] (S)

#28 and #32 - NSD recommends the FBI appeal the release of information relating to FBI investigation of foreign officials. By letter dated January 26, 1996, the Department of State advised that no documents related to the assassination should be released if they constitute acknowledgement of investigation of foreign diplomatic officials and establishments in the United States. In the Department's opinion, disclosure of these counterintelligence investigations could have a significant adverse effect on U.S. foreign relations. (S)(u)

#29 thru #31, and #33 - NSD recommends the FBI appeal the release information obtained from a technical surveillance of the Dominican Republic, as well as information related to contacts with the Soviet Embassy and information that would reveal a mail cover on the Soviet Embassy. As previously articulated by the JFKTF, investigative methods and techniques may vary in application, but do not normally diminish in importance with time. Public exposure of the FBI's above investigative methods and techniques would cause harm to the FBI's foreign counterintelligence capabilities. It would also likely result in countermeasures against such coverages and thus lessen their value. (S)(u)

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