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ATTACHMENT TO BOOK DISPATCH 9335

LETTER FROM FBI HQS TO ITS EIGHT FIELD OFFICES IN CITIES WHERE FR BASES ARE LOCATED.

"THE BUREAU HAS, IN THE PAST SEVERAL MONTHS, RECEIVED A SUBSTANTIAL INCREASE IN WRITTEN REQUESTS FROM CIA WHEREIN IT ASKS THE BUREAU'S CONCURRENCE TO EITHER ASSESS OR RECRUIT FOREIGN OFFICIALS OR COMMUNIST-BLOC VISITORS IN THE U.S. FOR THE PURPOSE OF DEVELOPING SOURCES OF FOREIGN INTELLIGENCE. IN THE MAIN, THESE REQUESTS HAVE INVOLVED OFFICIALS FROM THE SINO SOVIET COUNTRIES. THE INCREASE OF CIA ACTIVITY IN THIS AREA IS PREDICATED ON THE FACT THAT GREATER EMPHASIS IS BEING PLACED ON THE DEVELOPMENT OF LIVE SOURCES WITHIN THE SINO SOVIET BLOC AND THE DETERMINATION THAT THE MOST SECURE AREA OF THE WORLD FOR CIA'S DEVELOPMENT OF SUCH SOURCES IS HERE IN THE U.S. AS A RESULT, MORE AND MORE CIA EFFORT AND RESOURCES ARE BEING CONCENTRATED ON THE RECRUITMENT OF SUCH SOURCES WHILE THE LATTER ARE TEMPORARILY IN THE U.S. THIS CIA ACTIVITY IS EFFECTED WITH THE CONCURRENCE OF THE FBI.

"SAC LETTER DATED 2/15/66 DISCUSSED AN AGREEMENT BETWEEN THE FBI

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AND CIA DATED 2/7/66. A COPY OF THIS AGREEMENT IS ENCLOSED HERewith FOR EACH OFFICE. YOU ARE AUTHORIZED TO REPRODUCE SUFFICIENT COPIES OF THE 1966 AGREEMENT IN ORDER THAT ALL PERSONNEL IN YOUR OFFICE HAVING LIAISON WITH CIA AND HANDLING FOREIGN INTELLIGENCE MATTERS BE COMPLETELY CONVERSANT WITH THE TERMS OF THIS AGREEMENT.

"THIS AGREEMENT DOES NOT PURPORT TO CONVEY TO CIA ANY AUTHORITY OR MISSION BEYOND THAT IN EXISTING U.S. STATUTES, NOR DOES IT IN ANY WAY ABROGATE THE BUREAU'S COUNTERINTELLIGENCE OR INTERNAL SECURITY RESPONSIBILITIES. THE AGREEMENT SIMPLY PROVIDES GUIDELINES FOR CIA'S ACTIVITIES IN PURSUIT OF SOURCES OF FOREIGN INTELLIGENCE TO ASSURE THAT THE BEST INTERESTS OF THE U.S. ARE PROTECTED BY THE AVOIDANCE OF CONFLICT OR OVERLAP OF CIA'S EFFORTS WITH THE BUREAU'S INVESTIGATIONS OR RESPONSIBILITIES.

"REPRESENTATIVES OF THE BUREAU AND CIA HAVE DISCUSSED THE RELEVANCY OF THIS AGREEMENT. IT WAS CONCLUDED THE AGREEMENT IS CURRENTLY VALID AND CIA HAS ASSURED THE BUREAU THAT ITS INTENTION IS TO ABIDE BY BOTH THE SPIRIT AND THE LETTER OF THE AGREEMENT. FOR THIS REASON, IT IS IMPERATIVE THAT ALL AGENTS IN YOUR OFFICE HANDLING

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FOREIGN INTELLIGENCE MATTERS BE COMPLETELY FAMILIAR WITH THE AGREE-
 MENT. FOR YOUR GUIDANCE, THE COMPONENT OF CIA INVOLVED IN THE ASSESS-
 MENT AND POSSIBLE RECRUITMENT OF FOREIGN OFFICIALS OR COMMUNIST BLOC
 VISITORS IN THE U.S. IS THE FOREIGN RESOURCES DIVISION (FRD). THIS
 IS A COVERT COMPONENT OF CIA HAVING OFFICES LOCATED IN ATLANTA,
 BOSTON, CHICAGO, CLEVELAND, LOS ANGELES, NEW YORK, SAN
 FRANCISCO AND WASHINGTON, D.C. IF NOT ALREADY DONE, A LIAISON
 RELATIONSHIP SHOULD BE ESTABLISHED WITH REPRESENTATIVES OF THE FRD IN
 YOUR TERRITORIES. THE LOCATION OF FRD OFFICES AND THE IDENTITY OF
 CIA REPRESENTATIVES ASSIGNED TO THESE OFFICES IS CONSIDERED CLASSI-
 FIED AND SHOULD NOT BE REVEALED TO UNAUTHORIZED PERSONS. FRD SHOULD
 NOT BE CONFUSED WITH CIA'S DOMESTIC COLLECTION DIVISION (DCD), AN
 OVERT COMPONENT OF CIA WHICH ALSO MAINTAINS FIELD OFFICES. DCD
 PERSONNEL HANDLE A NUMBER OF FUNCTIONS, INCLUDING INTERVIEWS FOR
 POSITIVE FOREIGN INTELLIGENCE OF U.S. BUSINESSMEN, SCIENTISTS, ETC.,
 WHO TRAVEL ABROAD. IF IT SHOULD BE NECESSARY TO REFER A COMPLAINANT
 TO CIA, THE PERSON SHOULD BE REFERRED TO CIA HEADQUARTERS OR TO THE
 LOCAL DCD OFFICE. UNDER NO CIRCUMSTANCES SHOULD HE BE REFERRED TO A

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LOCAL FRD OFFICE.

"THE PURPOSE OF THIS LETTER IS TO REVIEW PARAGRAPHS TWO AND THREE OF THE CIA-FBI AGREEMENT AND THE IMPLEMENTATION OF THESE TWO PARAGRAPHS ON A FIELD LEVEL. INASMUCH AS AN ASSESSMENT OF A TARGET ~~BE~~ ~~EEEE~~OFFICIAL ORDINARILY PRECEDES THE RECRUITMENT APPROACH, THIS LETTER WILL FIRST DISCUSS PARAGRAPH THREE OF THE AGREEMENT.

"DURING DISCUSSIONS WITH CIA OFFICIALS AT A HEADQUARTERS LEVEL IT WAS AGREED THAT CIA WOULD ADVISE BUREAU HEADQUARTERS BY LETTER OF ITS INTENT TO ASSESS A FOREIGN OFFICIAL OF KNOWN OR PRESUMED INTEREST TO THE FBI, OR A COMMUNIST BLOC VISITOR IN THE U.S., AND TO ADVISE THE BUREAU PRIOR TO ANY PLANNED CONTACT FOR SUCH PURPOSES. UPON RECEIPT OF CIA'S LETTER, BUREAU HEADQUARTERS WILL MAKE A DECISION AS TO WHETHER OR NOT WE SHOULD CONCUR OR OPPOSE CIA'S PLACING A CIA ASSET IN TOUCH WITH SUCH A FOREIGN OFFICIAL OR COMMUNIST BLOC VISITOR. THE BUREAU DECISION IN EACH SUCH CASE WILL BE BASED ON WHETHER OR NOT THE PROPOSED CIA CONTACT WOULD CONFLICT WITH ANY CURRENT OR PLANNED BUREAU INVESTIGATION. EXCEPT IN CASES WHERE IT IS DEEMED NECESSARY, BUREAU HEADQUARTERS WILL NOT QUERY THE FIELD PRIOR TO RESPONDING TO CIA

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INASMUCH AS ITS REQUEST WOULD RELATE ONLY TO AN ASSESSMENT; HOWEVER, COPIES OF THE CORRESPONDENCE BETWEEN THE BUREAU AND CIA WILL BE FORWARDED TO INTERESTED OFFICES. THE BUREAU'S POSITION ON SUCH REQUEST WOULD BE THE MORE SOURCES WE HAVE PROVIDING AN ASSESSMENT OF THE TARGET OFFICIAL OR COMMUNIST BLOC VISITOR, THE MORE INFORMED WE WILL BE. BUREAU CONCURRENCE IN CIA'S PROPOSED CONTACT FOR ASSESSMENT DOES NOT IMPLY SUBSEQUENT BUREAU CONCURRENCE FOR CIA'S MAKING A RECRUITMENT APPROACH; THIS WILL REQUIRE FORMAL CIA REQUEST FOR CONCURRENCE AND COORDINATION PER TERMS OF PARAGRAPH TWO OF THE FBI/CIA AGREEMENT.

"IN RESPONDING TO CIA'S REQUEST FOR FBI CONCURRENCE FOR ASSESSMENT PURPOSES, CIA WILL BE REQUESTED TO PROVIDE THE FBI, ON A TIMELY BASIS, WITH ALL INFORMATION BEARING ON FBI COUNTERINTELLIGENCE RESPONSIBILITIES SUCH AS PERSONALITY DATA; CIRCUMSTANCES SURROUNDING MEETINGS INCLUDING WHERE, WHEN AND HOW MEETINGS WERE ARRANGED; WHO DESIGNATED THE MEETING SITE, ETC.; REACTIONS OF THE TARGET TO SUCH MEETINGS AS WELL AS THE TARGET'S ATTITUDE TOWARD HIS FELLOW EMPLOYEES AND WORK. ONCE WE HAVE CONCURRED IN CIA'S PLACING AN ASSET, UNDER ITS

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CONTROL, IN TOUCH WITH A FOREIGN OFFICIAL OR COMMUNIST BLOC VISITOR, IT WILL BE INCUMBENT UPON THE LOCAL CIA OFFICE TO KEEP THE APPROPRIATE FBI FIELD OFFICE ADVISED PRIOR TO ANY AND ALL MEETINGS BETWEEN THE ASSET AND THE TARGET, AND ON A TIMELY BASIS (10 TO 14 DAYS) OF THE RESULTS OF EACH MEETING; HOWEVER, THE ABOVE REPORTING REQUIREMENTS AND COMMITMENTS APPLY ONLY IN THOSE CASES WHERE THE BUREAU HAS AN ONGOING, ACTIVE INVESTIGATIVE INTEREST. FACTORS DETERMINING THE EXISTENCE OF SUCH AN INTEREST WOULD BE A CURRENT OR PLANNED FBI INVESTIGATION OF THE TARGET INDIVIDUAL, KNOWLEDGE OR SOLID INDICATION THAT THE TARGET IS AN INTELLIGENCE OFFICER OR AGENT, AND/OR THE ACTIVE INVOLVEMENT OF BUREAU SOURCES WITH THE TARGET. IN THE EVENT THE FBI FIELD OFFICE HAS NO "ONGOING, ACTIVE, INVESTIGATIVE INTEREST" IN THE TARGET WHICH CIA HAS PROPOSED TO ASSESS, ARRANGEMENTS SHOULD BE MADE WITH THE LOCAL CIA REPRESENTATIVE TO OBTAIN THE RESULTS OF SUCH MEETINGS ON A TIMELY BASIS; HOWEVER, IT WILL NOT BE NECESSARY THAT THE FBI FIELD OFFICE BE ADVISED BY THE LOCAL CIA REPRESENTATIVE PRIOR TO SUBSEQUENT MEETINGS BETWEEN THE CIA ASSET AND THE TARGET. CIA HEAD-QUARTERS WILL NOT BE REQUIRED TO NOTIFY FBI HEADQUARTERS ON THE

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OCCASION OF EACH SUBSEQUENT MEETING. FBI HEADQUARTERS WILL EXPECT, HOWEVER, A PERIODIC SUMMARY FROM CIA HEADQUARTERS REPORTING THE RESULTS OF THESE MEETINGS. IT WILL BE INCUMBENT UPON THE LOCAL FIELD OFFICE TO PROVIDE THE BUREAU COPIES OF THE RESULTS OF MEETINGS DISSEMINATED TO THEM BY THE LOCAL CIA FIELD OFFICE.

"YOU WILL NOTE THAT PARAGRAPH TWO OF THE FBI-CIA AGREEMENT DEALS SOLELY WITH CIA'S OBTAINING CONCURRENCE AND COORDINATION OF THE FBI BEFORE APPROACHING FOR RECRUITMENT ANY FOREIGN OFFICIAL OR COMMUNIST BLOC VISITOR IN THE U.S. UPON RECEIPT OF SUCH A REQUEST IN WRITING FROM CIA THE BUREAU WILL QUERY THE APPROPRIATE FIELD OFFICE FOR THEIR RECOMMENDATIONS PROVIDING THE TARGET IS OF INVESTIGATIVE INTEREST TO THE FBI. BASED UPON THE RECOMMENDATIONS OF THE APPROPRIATE FIELD OFFICE THE BUREAU WILL EITHER CONCUR WITH OR OBJECT TO CIA'S PROPOSAL. A COPY OF THE BUREAU'S LETTER TO CIA WILL BE FURNISHED TO THE FIELD. IN THE EVENT CONCURRENCE FOR A RECRUITMENT APPROACH BY CIA IS GRANTED WE WILL EXPECT CIA TO FURNISH US THE RESULTS OF SUCH AN APPROACH ON A HEADQUARTERS LEVEL AND WILL EXPECT TO OBTAIN IN DETAIL ON A HEAD-QUARTERS LEVEL ANY COUNTERINTELLIGENCE OR INTERNAL SECURITY

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INFORMATION DEVELOPED, SHOULD THE RECRUITMENT BE SUCCESSFUL. WHERE THE SUCCESSFUL RECRUITMENT PRODUCES COUNTERINTELLIGENCE OR INTERNAL SECURITY INFORMATION, OR THE RECRUITED AGENT PLANS TO REMAIN FOR ANY APPRECIABLE PERIOD OF TIME IN THE U.S., BUREAU HEADQUARTERS WILL CONFER WITH CIA REGARDING THE FORWARD HANDLING OF THE RECRUITED AGENT (PER PARAGRAPH FIVE OF THE FBI/CIA AGREEMENT) OR FBI ACCESS TO THE AGENT (PER PARAGRAPH SIX OF THE AGREEMENT).

"THE ABOVE INFORMATION IS BEING FURNISHED RECIPIENT OFFICES AT THEIR TIME INASMUCH AS THE BUREAU ANTICIPATES MINOR PROBLEMS OCCURRING AND MISUNDERSTANDINGS BE DEVELOPING. SHOULD SUCH PROBLEMS OR MISUNDERSTANDINGS OCCUR, RECIPIENT OFFICES SHOULD ATTEMPT TO AMICABLY WORK THEM OUT WITH THE LOCAL CIA REPRESENTATIVES. HOWEVER, SHOULD THIS BE IMPOSSIBLE, ALL OFFICES SHOULD FEEL FREE TO COMMUNICATE WITH THE BUREAU BY APPROPRIATE COMMUNICATIONS COMMENSURATE WITH THE PROBLEM IN ORDER THAT A RESOLUTION CAN BE EFFECTED AT A HEADQUARTERS LEVEL.

"THE SUBSTANTIVE MATTERS OUTLINED ABOVE HAVE BEEN DISCUSSED WITH APPROPRIATE OFFICIALS OF CIA AT A HEADQUARTERS LEVEL AND THERE HAS BEEN COMPLETE UNANIMITY AS TO HOW REQUESTS FOR ASSESSMENT AND/OR

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RECRUITMENT SHOULD BE IMPLEMENTED. CIA HEADQUARTERS IS SENDING
SIMILAR INSTRUCTIONS TO THEIR FRD OFFICES THROUGHOUT THE U.S. IT IS
SUGGESTED THAT AFTER A SUITABLE PERIOD OF TIME HAS ELAPSED FOLLOWING
THE RECEIPT OF THIS LETTER YOU MAKE ARRANGEMENTS TO MEET WITH THE FRD
REPRESENTATIVE IN YOUR FIELDDECEZ OFFICE AND REVIEW WITH HIM THE RE
ARRANGEMENTS SET OUT ABOVE.

"FOR YOUR ADDITIONAL GUIDANCE, THE BUREAU AND CIA HAVE AGREED
THAT THE FOLLOWING ARE SATISFACTORY DEFINITIONS OF ASSESSMENT AND
RECRUITMENT:

ASSESSMENT:

"ANALYSIS AND SYNTHESIS OF INFORMATION FOR PURPOSES OF APPRAISAL.
THE ASSESSMENT OF AN INDIVIDUAL IS BASED ON THE COMPILATION AND USE
OF PSYCHOLOGICAL, AS WELL AS BIOGRAPHICAL, DETAIL.

RECRUITMENT:

"PROCESS OF ENLISTING AN INDIVIDUAL TO WORK FOR AN INTELLIGENCE
OR COUNTERINTELLIGENCE SERVICE."

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