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## JFK ASSASSINATION SYSTEM IDENTIFICATION FORM

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#### NATIONAL SECURITY INFORMATION

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TOP SECRET

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the Laharen Ena Copins

For most employees of the Federal government, work continues unchanged when a new man moves into the White House.

Employees of the Bureau of Reclamation, the Labor-Management Services Administration, or the Commodity Exchange Authority

all go about their jobs in their accustemed ways, when though changes of administration policy can ultimately have an effect. The pattern of most intelligence work--collection and the production of finished intelligence for a considerable number of officials--remains undisturbed.

But for

those who are turning out intelligence specifically for the President,

for the President,

the specific of new Chief Executive signals the second of

foreign countries and in international relations?

\*\*More that the new President's be foreign countries and in international relations?

\*\*Index that the want of the want of

7

Separated or homogenized? Is he willing to read a regular intelligence document, or does he prefer to be briefed?

In each of the previous administrations, OCI had established a satisfactory channel directly to the President. However, the system in had never carried over from one incumbent to the next. Eisenhower did not want the personal weekly briefing from the Director that Truman had the General received; hm/preferred to be briefed in the setting of weekly meetings of the National Security Council. Kennedy did/like to use the NSC with any regularity. Instead he found just what he wanted in the personal, daily intelligence devised for him five months after he entered office.

The Checklist system worked so well with Kennedy that

OCI and the Director naturally hoped to continue it with Lyndon Johnson,

especially as it became apparent that Johnson, like his predecessor,

was not going to have regular NSC meetings. Eventually OCI succeeded,

but only after many months of frustration. It was only when contains

he had a firm hold of his administration and when certain

foreign situations forced themselves upon his attention that President

Johnson discovered the usefulness of a daily current intelligence

document.

For a few days after the assassination of **Frank** Kennedy,

ARXETXAMILE R. J. Smith took the Checklist to M& McCone at East Building

at 8:30x a.m. The Director then held a staff meeting, after which R.J.

personally Smith/took the Checklist to Bromley Smith and Gen. Clifton in the White

The briefing of President Johnson from the Checklist, however, House. Firstbout three weeks after the christ oldings of administrations.

was done by McCome, who saw the President daily for about three weeks
McCome met deily with President welfastay partly with the purpose of briefing

after the assassination. 1/

Although OCI had provided more detail and background information in than usual in its first intelligence books for President on 24 November within two days

Johnson, McCone/passed the word through DDI Cline that he are more but shorter items. (Two weeks later Browley Smith was still

expected that topics appearing in the Checklist would be followed up

WELLS CONTROL OF

in later issues; therefore, OCI should make even negative reports.

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Cline, presumably reflecting the Director's wishes, said that the

<u>Checklist</u> that day should cover military activity in South Vietnam,

the fighting in Laos, the Soviet ICBM developments, and problems in the Berlin air corridors and the Venezuela.

Around the middle of December, where members of the Waite takes ever the House staff when McCone stopped seeing the President daily, the White House staff tried to get him to read the Checklist, intowere largely unsuccessful, tried to get him to read the Checklist, intowere largely unsuccessful, tried the get him to read the Checklist, intowere largely unsuccessful, tried the get him to read the Checklist, intowere largely unsuccessful, tried the get him to read the Checklist, intowere largely unsuccessful, tried the get him to read the Checklist, intowere largely unsuccessful, tried to get him to read the Checklist in the get him to read the Checklist of the get him to get him to read the Checklister John Heidemann, that "If we can't penetrate this sort of wall today or tomorrow, we'll just

At Christmastime, the President went to his Texas rack
ranch and shortly after Christmas had Chancellor Erhard as a visitor for

have to try something else." In this cloudy atmosphere, the sun came out

occasionally. On the 18th, Clifton said that the staff had finally managed/

to get the President to read the "the books" -- probably two or three issues.

several days. The PICL was cabled to the ranch each day. The report

was limited to notes covering important developments and any information that might be useful in the talks with Erhard. The President returned to Washington on 5 January, and the next day Gen. Clifton, who had been at the ranch, xxix told Heidemann that he had been able to get the Checklist to the President with some regularity once Erhard had gone.

not again--the President had/read the intelligence document since leaving Texas.

Clifton thought there would be a ket-up in the press of business after what was evidently happening was that the President found time for that day's State of the Union speech. He

the Checklist only when there wasn't a press of other business. Uliften-

asked Philip Kennedy for a special report, briefly treating important
and still-current
problems that were covered in them books the President

hadn't read. xiz aloc talked at length on the problem of the President

not setting his reading done. Clifton thought, it would be good to try

the system of giving the President a summary of significant intelligence twice a week.

OCI quickly put together an experimental President's covering the period 4-9 January. This was taken by Intelligence Review, which Richard Lehman, the Assistant for Special Projects, immicato Gen. Clifton on 9 January. Clifton thought the Review was the best solution to the problem of the President's intelligencex reading. He and Bundy, agreed that the President would not accept a daily intelligence briefing. The President had instructed Clifton that the DCI was to see him whenever he wished but that otherwise the President relied on Bundy and Clifton to stay on top of the intelligence. Because with no warning the President was likely to ask them/for the latest intelligence; the daily Checklist had to continue. Clifton seemed receptive to OCI's propose send the Checklist to more additional persons to disc suggested that the Checklist periodically include a special blue-one or green-bordered page containing an operational report. 2/

The next morning Gen. Clifton called Lehman to report that

which he wanted continued.

the White House was very pleased with the Review,/It had been the tried on

the President at breakfast and it had "worked like a charm." 3/

#### INCREMENSE.

Because the President was not reading the Checklist every day, DCI McCone wanted the wanted the house high-level officials be known of ten-consitive /contents beyond the small circle of readers in Kennedy's time--the Secretaries of State and Defense, McGeorge Bundy at the White House, and the Chairman of the Joint Chiefs. Therefore he obtained permission in February to extend the dissemination to four more top officials in the State Department, two more in Defense, one on the Joint Chiefs staff, and the Secretary of the Treasury and the Attorney-General. 4/ \* the PICL, OCI was Besides doing the Somi-weekly Things venterations on white House staff a eviewand, the Precident and briefings at the President from time to The Checklist writers still took the publication to Bromley Smith and Gen. Clifton each morning and received their comments plus occasional playback from the President. When warksing unusually in the PICL interesting items/caught his eye, Clifton would make a point of bringing

them to the President's attention. On 21 January, for example, he

reacted immediately to the "quotable Khrushchev" item and said he would get right to the President with this. A few days later he instructed OCI to keep the White House "up to the minute" on Cyprus developments. "Hours will make the difference," he said.

Gen. Clifton told James Hanrahan on 28 January that
he had talked with the President about the President's Intelligence
Review and Mr. Johnson had said it is just fine. He finds it a very
valuable supplement to his occasional briefings from the DCI and he wants
d without change.

from next more

Jack Valenti into the intelligence picture. He wanted one of them present when he read the Review at breakfast and he was reported occasionally as discussing Checklist items with them. Although the RET PICL writers continued to meet and talk with Bromley Smith and Gen. Clifton, it began to

look as though Moyers and Velenti were aximally taking the documents to the President.

mset

plans to spend a weekend
On 25 March the President's preparations for

in Texas

Extrement prompted Gen. Clifton to may that Mr. Johnson read his

intelligence while have at the ranch; he is often and all by Mi

8:15 a.m. asking for it But it is hard to catch him in Washington.

The next day Clifton said that it was not necessary for the OCI representatives to meet him at 9:30 a.m. The book did not move upstairs that fast.

He may asked that the meetings take place at 10 in the future.

White the state of the state of

James C. Graham, Acting AD/CI, took up with/Ray Cline
the possibility of the inviting Moyers to CIA headquarters for lunch
and a briefing. Cline wanted first to discuss the White House problem

a, K. & Graham for
with McCone, but first Wanted a little memorandum on how things were going. 5

OCI them drew up a statement for Cline making the principal points that

the meeting meeting the President's

needs because we had no feedback from him, in contrast to the situation

occities

under Kennedy. The reason for this was that Our contacts at the White House

OCI wondered how it could establish close links to the President's

immediate staff. 6/

Meconis Meconis poedinos poedinos poedinos

look borders

Things remained in an unpredictable state for the

next few months, with/occasional indications that OCI's presidential publications had hit the mark. Clifton remarked in May that the Review was the best means of reaching the President, although the PICL registered at times when Valenti was interested in an item. One day when the

PICL was heavy on the side of bad news, Clifton said; "It's no wonder the President doesn't want to read this stuff—it annoys you." There were days when the President read and initialed both the Review and the PICL.

From mid-year on, thank Mr. Johnson made frequent political trips around the country. Clifton, who was usually with him, said he had more luck getting the President to read his intelligence on the return flights than on the way out, when Mr. Johnson was reviewing his speeches.

and seemed to prefer that dissemination be limited to the President,

McCone passed the word down

Secretary of Defense McNamara and himself. The DDI was asked to follow up

and also conveyed his

deeling

on this matter and was informed that thinks at the same time that McCone J

felt that the President should read the Checklist daily, mx or have it read to

him, and should not depend on the semi-weekly Review. 7/

AD(C) R. J. Smith responded in a memorandum of 5 November 1964 to the DCE through the DDI. Smith He Yelt that the Agency would have a graceful readers way of dropping some of the the Checklist and writers if the publication were to undergo a transformation in Which it would acquire a new name, a new cover, and a new format. It would become President Johnson's publication, specifically designed to meet his needs. To increase the maxxix chances of its being read by the Chief Executive, it would be melivered produced to conform to the President's working habits by being delivered in for late afternoon delivery so that it could be part of his evening reading Smith noted that the Review, which Mr. Johnson "usually reads," was produced machinements for his evening perusal. Smith also noted the importance of finding ea way to establish direct contact with the President so that OCI could get feedback -so-that

a vacuum.

The POB Aprens

Smith's proposal for a new publication was accepted and was rapidly put into effect. The last Checklist was dated 30 1964 November and the next day the first issue of the President's Daily Brief (PDB) was delivered to the White House. In substance it resembled the PICL, but it had a fresh appearance, and it was came out late in the afternoom instead of the early morning. Jack Valenti sent this first issue back to McGeorge Bundy saying that the President read it, liked it, and wanted it continued. Dissemination was cut back, so that the only persons receiving the PDB outside the White House were/Secretary R and Under Secretary of State, the Secretary of Defense, the Deputy Secretary, and one Assistant Secretary, the Treasury Secretary, and the Chairman of the Joint Chiefs and Gen. Carroll.

The semi-weekly Review was dropped, but by 16 December

Weekly service was dropped, but by 16 December

Weekly service was dropped, but by 16 December

the DCI ordered that the summary xestimes of the Current Intelligence

with

Weekly Review be included in each Friday's PDB. The summary, titled

Highlights of the Week, lasted only until 26 February 1965, Browner,

disk phis

failed to arouse presidential interest.

watching for indications of the success or failure of the restyled

PDB writer
daily for the President. On 13 January,/Thomas PattonyxREExwritexy

noted that Bromley Smith wrote "The President" in the upper right, of

Copy No. 1. Patton asked whether Smith would like OCI to type this on.

NexasidxSwith No, said Smith, Putting it on in long-hand gave it a human touch.

on 19 January, the format of the Brief was changed as a result of discussions between McGeorge Bundy and Ray Cline. Bromley Smith said he was liked the new format and he thought the South Vietnam item was "exactly right." The President was not interested in the names of generals and ministers and didn't follow such details.

Further experiments in format followed a talk McCone had

but nothing come of them,

with the President There was even a sample Brief that the President could

put in his pocket, though the thought of having sensitive material handled

this way made Bromley Smith groan.

In mid-February, Bromley Smith said that the

Vietnam Situation Report, which OCI had begun sending to the White House

daily at 8 a,m., was proving to be very useful; it was going up to the It is build not be imagined than the President every morning. of PDB ariters did not always transacted their business Occasionally there was a certain amount of commotion in

when the PDB era Were there. around Browley Smith's office/because of people coming and going to different meetings in the White House. One day Smith closed his door, explaining that XKNWAYXNIKKIX

> Bundy might be able to work this way with all the Indians charging in all the time, but I Can't, especially since I was here till after 11 last night

waiting for the President to leave.

one day Maxamathaxx Assassina; Smith unburdened himself/about about

problems Afor himself and the Agency. One of them was the occasional flow of raw

clandestine information directly to the President, who "eats up informa-Smith recognized the speed to got important netalligence And yet time was of the escence. Printerior

tion" and has a "very short reaction fuse." / Smith-felt there-should

flow should be controlled by a timely "city editor" somewhere who could make a/package of all the many types of

to PDBer Joseph O. Matthews information, including the operational. At another time, he reiterated/how

short the reaction k times had become at the White House. He also

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# The Impact of Santo Domingo

As directed, it provided "complete and around-the-clock CIA intelligence support

Its first task each day was to brief Raborn to

him

to the White House." / The put themeserin readiness to deal with them calls from the

White House. \*\*\* Periodically throughout the day and night it issued round-up /situation reports, and when necessary, spot reports of particular developments.

All these reports were teletyped to the White House, and they were read by the

Mr. Johnson, who was described by Bromley Smith as a personal President "who eats

Dominican
publications. It was during the Eswiran crisis that words was received that
the President's Daily Brief had taken firm root in the White House. It was a constant that
on 21 May that
Bill Moyers said/the President read it "avidly." 9/

Chief
The increased tempo of intelligence service to the white

HERER Executive prompted further consideration of the proper EXECUTE to him.

No. 1 retipient DDI Ray Cline and DDCI Richard Helms agreed that

a "greased channel" through process. Bundy should be established for the PDB and any other reports the DCI wants to be sure the President sees. 10/
on 20 May
AD/CI Jack Smith commented/that a "greased channel" already appeared to exist

for the PDB. 11/

the NSC Staff (Mc ferry Bundy, Browley Smith, and the McGeorge Bundy, as the President's Assistant for National Security Affairs, white Inforce Situation Resm)

should be the place of entry for intelligence for Mr. Johnson, although information copies could be sent to Moyers and Valenti. They wait

hectic
The haxiam atmmosphere in the spring of 1965, with the

Dominican situation coming on top of growings difficulties in Vietnam, caused the men in the White House to ask more of intelligence and to tended to readman sharper seactions in the white House to intelligence and react to it more sharply. Bromley Smith said the President has a "very short d/first from official sources and not from the press reaction fuse." He want's to hear/about major developments. \*\* so rapid dissemination is essential. He also warned that OCI would soon be asked to report on every coup and to cover all present and potential trouble spots with high precision. He said that in the farm future. OCI's reports would not say that the Valencia regime is shaky, but that "Valencia is going to be overthrown by a coup on the umpteenth July by X in Toonerville." Since this would be asking the impossible in most cases, Richard Lehman, OCI's Assistant for Special Projects, went to see Bill Moyers. He explained that it was possible for OCI Lould write 50 pages of intelligence warnings a day, thereby taking out insurance against any possible contingency, but that the office did not believe that this would really serve the President. Lehman said OCI tried to be highly selective in warning of migra coups and the like. Moyers expressed understanding of mex

Photo de

oci's difficulties, and the fire died down. 12/ This episode had an amusing sequel about eight months later when Bromley Smith pondered the series of army coups in the republics of West Africa. He said he didn't think the President wanted or needed to be informed in advance of every threatened coup. "Otherwise," he said, "you could fill the book with that sort of thing."

the system now seemed to be working satisfactorily. OCI

y confident that the PDB was being read regularly by the President, writers on the

the/PDB team writers and reactions, and reactions, and received useful suggestions, and criticisms, usually from Bromley Smith,

the

red the publication each day. One day in June 1965 thanking

irst paragraph of the Accumulating information suggests that Hanoi is bringing North Vietnam to a state of semi-mobilization." The second paragraph coplained that Hanoi's action was far short of classic mobilization for offensive operations; therefore OCI was considered the move defensive and was therefore inclined too discount the view of one Briton who thought a large-scale attack and Gen. Clifton would soon be made acress the 17th parallel. President Johnson/at the time

dismon p. 19

Johnson
President/was now working better than at previously. maker demonstrates

OCL - fairly confident that the President was reading the BDB regularly.

To be sure,

Attachment the president from the steady playback/it

under

under

had enjoyed from John Kennedy. It did not in fact /receive the direct

reactions of the men hopers and Volenti who were closest to Mr. Johnson

On the other hand, inexperiments OCI was fairly confident that the President was reading the PDB regularly, and the writers on the PDB team received useful Suggestions, criticisms, and reactions—usually from Bromley Smith—when they delivered the publication each day.

were at the LBJ ranch. Late in the afternoon, the PDB received a phone call

from Bromley Smith, who said that Gen. Clifton had called from the ranch.

It had been the line by the and and the first sentence of the Vietnamese item indicates the matter who was also and concerned about the whole piece. The President was out on the lake at and was not expected back for several hours. Clifton at first felt he should summon the President to shore. Smith discussed the matter with the PDB writer, Thomas Patton, and there was further conversation with Clifton, who decided interesting simply to add the word "but" after the first sentence and continue with the xexamine somewhat reassuring second sentence. The case illustrated and the potentiality of the PDB for causing excitement in the White House family:

entourage.

Commit

spirited reactions from the continue Browley Smith, but it was not often that he expressed surprise examination at the kind-of intelligence he was reading, substance apart. One such occasion, however, came when the PDB ran an item about dissension between Rumania and the Soviet Union. An intercept revealed

Shiring !

### It was clear at various times that there was

Quite clearly, the White House staff cringed at bad news

from Vietnam. When the PDB reported in April 1966 that "the political situation
averred
appears to be rapidly worsening" in South Vietnam; and farmers that Ky

might soon have to take drastic measures to restore authority or make major

concessions to the Buddhists, Smith remarked that the article was pessimistic,
and that
NEXAMENT he had later information. It was, of course, one of the perils of the

PDB operation that the White House sometimes had later fresher reports from the

field. Smith handed John Heidemann cables reporting that Ky was going to

formulate a new constitution and that the State Department looked upon this are

hopeful. Heidemann agreed that OCI had written in ignorance of this information,
but added that offhand he would not be optimistic.

A few days later Smith read that "There was no real improvement in the situation today..." and said "You're going to break the President's whole heart; he thinks things are much better today." When he finished the/dis - heartening heartening report, he tossed the book in the air, whistled, and said, "We'll

have fun tonight. But that's no reason for not writing it as you see it."

Smith had cause for unhappiness again when the PDB had

a to report that/Pakistan officials felt that his country was semiconly, if...

temporarily, drifting apart from the US and would probably establish closer PDB writer relationships with the Soviet Union. Smith told/Allen Valpey that this article was a "shacker" and that Walt Rostow would be disturbed by it. (Rostow had replaced McGeorge Bundy as in April 1966.)

Although John McCone had not taken up a/suggestion

that the President's daily give occasional coverage to CIA activities, RET

Admiral Raborn as DCI did adopt this practice. Bromley Smith reacted

negatively to these reports, however, apparently believing that President Johnson

did not like them. He particularly objected in 1966 to a PDB Annex explaining

how CIA used a portable ultra-violet light device in Vietnam to detect

guerrillas who were had recently handled weapons before mingling immovembly

with inno ent villagers. Smith did not want the Agency to

"advertises" in the PDS. The Prosident should be

Informed of some CIA activities, the DCI should

and Richard Lehman was DDIOCI. Browley Smith met.
with them and the PBB writers

Late in July 1966 Bromley Smith said that he had some ideas about the PDB and would like to get together with all the writers.) He 26-121-1 leadership them and the col/in the Langley building on 3 August. He prefaced his **EKRONOKIK**X remarks by saying that the thinks thinks the way He explained, however, the President was being served; We had no criticisms. anon ) homeness that while the President "tolerates" managements documents, he is much more x responsive to a personalized document. He wondered whether the Brief could be signed by Mr. Helms, Then that it would become a personal link between the President and the Director. In regard to content, Smith said the PDB did not have to alert the President to impending crises over which he would have no control. Rather, Smith thought it the PDB could be most useful by carrying items that give a pithy judgments on situations with which the President is or will be faced. Was Smith said these judgments would be accepted; OCI did not have to support them with argumentation or evidence. emphasized that the Brief writers had to be fully up on US policies and should adequately read presidential speeches. He felt the President is kept/informed of

OCI promptly set about adopting Smith's suggestions as to content, and Smith commented that he mad noticed the change. 111/

· Back to Morning Delivery

A major change in the PDB system occurred at the end

of February 1967. Seemingly all that was involved was that President Johnson

decided that he would rather get the Brief in the morning than in the evening.

time

However, this change in delivery/forced other changes. The President wanted

the Brief at 6:30 a.m., just before he began reading the newspapers. This meant

that OCI's closing time on the book was 5 a.m. Nonetheless, the PDB had to

be written in full knowledge of the what was in the morning press.

As/E. Drexel Godfreyx commented, the schedule \*put "the highest premium"
on making the publication up to the minute."

15/

Because the provided to be delivered to the White House Situation Room by 6 a.m., the PDB writers make no longer had a member of the President's staff up and available to receive the book and comment on it.

This meant that there was no point in/the writers making the trip to the white House. From this time on, the PDB was delivered by couriers. To make up for the loss of the morning conversations with Bromley Smith, an OCI staff member would visit him occasionally to check on how things were going, and there was also communication by phone.

Shortly after the changeover to the new schedule,

commenting on the President's reaction,

Bromley Smith, xainix inix inix initial x said emphatically

that "we are much more certain now that he's reading it." He also made a point he was to make several times subsequently, which was that he disapproved of annexes to the Brief. He was afraid that if the Brief were burdened with an Annex, the President would put it aside for later reading—and then not

Smith thought it was an excellent itea for the Breek to summarize the conclusions of "Important" national estimates, 161

get back to it. In Remiertaxxex Smith's view, the PDB should be of a

It would be length which the President could whip through quickly. If clarate kinex materials be better if annex-type reports were sent down separately.

innermantal continued to admonish OCI writers now and then know in the post in the PDB. He admitted that that it was hard to know where to draw the line, but he cautioned that that the staff should be careful about did not like "hopping mad," nor, As a rule of thumb, he said the writers should avoid seeming frivolous or light-hearted.

on another occasion, did he care for a description of India as an "unwilling bride."

At the President's fequest, OCI on 7 September 1967 began dealt to attach to the Brief a Special Report on North Vietnam that wantshouser mainly with the effects of the war. The only copy to go outside of the Agency was addressed: "For Bromley Smith - Eyes Only for the President." Beginning with the issue of 6 October, this Special Report carried a new section on North Vietnamese treatment of political attitudes toward the war, expressed in statements and demonstrations.

MINI 00000 Docto 22/01332 Page 30

Richard Lehman about the PDB. Making The Director expressed great/satisfaction the with both the Brief and/Special Report. He said the latter in was "really hitting the mark." He urged that OCI try harder to present come up with items on the personalities of men familiar to the President, we in terms of personalities. Helms also asked that the PDB give more attention to coming visits of worlds VIPs to Washington and to each other.

Johnson's time after the introduction of the Special North Vietnamese.

To alla appearances, the Brief had evolved into a document satisfactory to the President, and it kept serving its purpose throughout the rest of the administration.

in the White House with holding with a photograph of President Johnson sitting/with Lady Bird and/his first grandson. In his hands is an issue of the President's Daily Brief, which has appears to be reading. This homey picture epitomized the position occupied the Brief had in the White House. And perhaps it did.

Sichead

The importance to a President of a steady flow of

first-class intelligence is self-evident. Whatever scope and depth of in
formation he can obtain from the public media, he still needs the intelli
gence that comes from the utilization of sensitive technogical means and

clandestine operations. He is entitled to objective appraisals based on all

sources, public and governmental. In planning American positions and actions,

Should have

he again the most soundly based estimates of how foreign situations, are likely

intelligence needs. What they have furnished the Presidents has been determined by the interplay between the intelligence organization and the White House.

learn what each
The Agency has been prepared and the wanted and the free format, style, For the most part, it has tried in terms of subject matter, timing, format, style, For the most part, it has tried to give each free ident just what he wanted and he wanted and

the house to the President's effection things he diented to the heart of the has not been foreseen and requested the must have, even if it was not fall within any dategory of requested information. There has probably never been complete agreement between CIA and the White House on what the President really needs to know, but a degree and the within any order of mutual toleration usually prevails so that a President will

read some things he isn't particularly interested in and CIA will report carry on certain lines of reporting simply out of regard for a President's supply as President with cortain reporting idiosyncracies.

Johnson, CIA's Office of Current Intelligence found street line to the Great Transfer of Chief Brecutive its message to the Chief Evecutive,

although the method was adjusted to accord with each President's preferences.