

CONTROL NO. \_\_\_\_\_

JUSTIFICATION AND APPROVAL  
FOR OTHER THAN FULL AND OPEN COMPETITION

1. (U) Contracting Authority: Virginia Contracting Activity, P. O. Box 46563, Washington, DC 20050-6563.
2. (U) Authority Cited: 10 U.S.C. 2304(c)(1); FAR 6.302-1, "Only one Responsible Source and no other supplies or services will satisfy Agency requirements."
3. (U) Description of Supplies/Services: The Defense Intelligence Agency (DIA) proposes to procure Phenomenological Research and Analysis Services for a DIA special activity program. External assistance funds available for this Congressional Directed Program total \$1,700,000.00.
4. (U) Description of Action: It is anticipated that a cost-plus-fixed fee contract will be negotiated and awarded to satisfy this requirement. Funds will include both R&D and O&M as cited on Purchase Request No. 330/0012Z/91.
5. (U) Reason for Authority Cited:

a. (S/NF) This action is based on the need to utilize previous research achievements developed under other DOD-sponsored R&D efforts. The bulk of this prior R&D effort was provided by the Department of the Army's Surgeon General Office (SGRD) in 1985 and spanned several years. This basic and applied research effort involved Dr. Edwin May as the principle researcher and program manager. Dr. May was at that time with the Stanford Research Institute (SRI), Menlo Park, CA. He has since joined the Science Applications International Corporation (SAIC) and has taken his extensive data base and key research assistants with him. Consequently, contract requirements can only be satisfied by the Science Applications International Corporation (SAIC). By doing so, duplication of effort can be avoided and maximum research efficiency can be achieved.

b. (S/NF) This contractor is uniquely qualified due to their extensive background in interdisciplinary research areas that spans over 20 years. This multidisciplinary staff will be available for consultation as the need arises. The contractor has on its staff two physicists who have extensive experience in phenomenological research involving psychoenergetics investigations. One of these is Dr. Joseph Angelo who has had over 10 years of involvement in this field in a project management capacity and at applications research levels. The other physicist, Dr. Edwin May, is regarded as the leading U.S. investigator in this phenomenological area. He has been a program manager in this area since 1986, and has a long term involvement (over 19 years) in this field. His extensive work history provides for continuity not available from any other individual. He is recognized by investigators world-wide, and can easily remain current with relevant foreign research.

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Enclosure 4

Classified By: DIA/DT  
Declassify On: OADR

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c. (S/NF) The contractor has an extensive classified data base which has co-mingled with both government and proprietary data that is essential for this contract. It would require several years for a new contractor to achieve the present level of expertise and competence possessed by Dr. May and Dr. Angelo. This would create a serious delay in pursuit of appropriate research, in achievement of application-oriented results and in understanding potential threat posed by similar foreign activities in this area.

d. (C) There is also an "urgency" aspect to this contract. The Congressional direction included a time-critical task requiring development of a detailed term research plan for this area. The only way to meet this time sensitive effort is to utilize existing capabilities of SAIC.

6. (U) Efforts to Obtain Competition: Due to the uniqueness of this research area, there are no other qualified research facilities and personnel available to satisfy this contract. To bring other potential organizations up to speed would not be possible without unacceptable delays or additional costs.

7. (U) Action to Increase Competition: Every effort will be made to release research results as widely as possible to attract other potential researchers. Not only will this be accomplished through specialized (and properly classified) channels, but also appropriate portion will be released at unclassified levels to attract interest in academic facilities.

8. (U) Market Survey: Based on the significant advantage that SAIC possesses in this area, a Market Survey would not serve a useful purpose at this time.

9. (U) Interested Sources: No other source has expressed an interest in this requirement.

10. (U) Other Factors:

a. (S) Acquisition data availability: Data from previous government-sponsored research is available in DIA. Since this was part of a controlled access project, every effort will be made to downgrade, and where practical, declassify basic aspects of the research. This will, in time, generate a wider interest in this field.

b. (U) Unusual and Compelling Urgency: One of the line items (6.1) in the Statement of Work requires immediate response by the Contractor in order to meet one of the Congressionally-directed requirements. This requirement can only be satisfied via other than full and open competition and by utilizing the existing SAIC capabilities.

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c. (U) Subcontracting Competition: The same basic reasons for this other than full and open competition for SAIC also apply to subcontractor selection. There are only a few individuals/facilities available that have any established expertise for supporting a portion of this unique research area. It would not be timely or cost advantageous to the government for the Contractor to pursue competitive action for the highly specialized support that may be required.

11. (U) Technical Certification:

I hereby certify that the supporting data under my cognizance which are included in the J&A are accurate and complete to the best of my knowledge and belief.

SG1J

Name: [Redacted] Date: 19 DEC 1990  
Title: [Redacted] Signature: [Redacted]

SG1J

12. (U) Requirements Certification:

I hereby certify that the supporting data under my cognizance which are included in the J&A are accurate and complete to the best of my knowledge and belief.

Name: J.T. BERBRICH Date: 20 Dec 90  
Title: DT Signature: JTBerbrich

13. (U) Fair and Reasonableness Cost/Price Determination: A detailed technical and cost proposal will be required from the contractor, SAIC. Prior to award, the Government will conduct an in-depth analysis of all technical and cost aspects of this requirement. Based on the outcome, a fair and reasonable cost will be negotiated. Therefore, I hereby determine that the anticipated cost for this contract action will be fair and reasonable.

14. (U) Contracting Officer Certification:

In accordance with FAR 6.303-2 (a) (12), I hereby certify that the facts and representation under my cognizance, which are included in this J&A, are accurate and complete to the best of my knowledge and belief.

Date: \_\_\_\_\_  
NAME: \_\_\_\_\_  
Contracting Officer

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APPROVAL

Based on the foregoing justification, I hereby approve the procurement of PHENOMENOLOGICAL RESEARCH AND ANALYSIS on an other than full and open competition basis pursuant to the authority of 10 U.S.C. 2304(c) , subject to availability of funds, and provided that the services and/or property herein described have otherwise been authorized for acquisition.

Date: \_\_\_\_\_

Signature: \_\_\_\_\_

Name: \_\_\_\_\_

Title: \_\_\_\_\_

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